

BLM will use fees collected to make infrastructure improvements and for expenses directly associated with managing the campground. Fees will be charged accordingly for any new campsites added to the Oh Be Joyful Campground and site amenities added to existing campsites. The BLM posted the Oh Be Joyful Campground Business Plan in October 2015, which outlines operational goals of the area and the purpose of the fee program. The Oh Be Joyful Campground Business Plan describes recreation opportunities and fees for camping. Prepared pursuant to the REA and the BLM recreation fee program policy, the Business Plan establishes the rationale for charging recreation fees, establishes a permit process, and establishes the collection of user fees. In accordance with the BLM recreation fee program policy, the Business Plan also outlines how the fees would be used at the campground area. The Business Plan also provides a market analysis of local recreation sites and sets the basis for the fee proposal. Through onsite notifications and local press releases, the BLM notified and involved the public at each stage of the planning process, including the proposal to collect fees. During a field office briefing in spring 2015, the Southwest Colorado Resource Advisory Council informally discussed and verbally expressed their support of charging a fee at the campground.

The BLM welcomes public comments on this proposal. Before including your address, phone number, email address, or other personal identifying information in your comment, you should be aware that your entire comment—including your personal identifying information—may be made publicly available at any time. While you can ask us in your comment to withhold your personal identifying information from public review, we cannot guarantee that we will be able to do so.

**Authority:** 16 U.S.C. 6803 and 43 CFR part 2932.

**Ruth Welch,**

*BLM Colorado State Director.*

[FR Doc. 2016–20450 Filed 8–25–16; 8:45 am]

**BILLING CODE 4310–JB–P**

## DEPARTMENT OF THE INTERIOR

### National Park Service

[NPS–SERO–RTCA–21762;  
PPMPSPD1T.Y00000; PPSESERO10]

### Cancellation of September 7, 2016, Meeting of the Wekiva River System Advisory Management Committee

**AGENCY:** National Park Service, Interior.

**ACTION:** Cancellation of meeting.

**SUMMARY:** Notice is hereby given in accordance with the Federal Advisory Committee Act, (5 U.S.C. Appendix 1–16), that the September 7, 2016, meeting of the Wekiva River System Advisory Management Committee previously announced in the **Federal Register**, Vol. 81, February 2, 2016, pp. 5481, is cancelled.

#### FOR FURTHER INFORMATION CONTACT:

Jaime Doubek-Racine, Community Planner and Designated Federal Official, Rivers, Trails, and Conservation Assistance Program, Florida Field Office, Southeast Region, 5342 Clark Road, PMB #123, Sarasota, Florida 34233, or via telephone (941) 685–5912.

**SUPPLEMENTARY INFORMATION:** The Wekiva River System Advisory Management Committee was established by Public Law 106–299 to assist in the development of the comprehensive management plan for the Wekiva River System and provide advice to the Secretary of the Interior in carrying out management responsibilities of the Secretary under the Wild and Scenic Rivers Act (16 U.S.C. 1274).

**Alma Ripps,**

*Chief, Office of Policy.*

[FR Doc. 2016–20448 Filed 8–25–16; 8:45 am]

**BILLING CODE 4310–EE–P**

## DEPARTMENT OF LABOR

### Office of Federal Contract Compliance Programs

### Proposed Renewal of the Approval of Information Collection Requirements; Comment Request

**ACTION:** Notice.

**SUMMARY:** The Department of Labor (DOL), as part of its continuing effort to reduce paperwork and respondent burden, conducts a pre-clearance consultation program to provide the general public and Federal agencies with an opportunity to comment on proposed and/or continuing collections of information in accordance with the Paperwork Reduction Act of 1995

(PRA), 44 U.S.C. 3506(c)(2)(A). This program helps to ensure that requested data can be provided in the desired format, reporting burden (time and financial resources) is minimized, collection instruments are clearly understood, and the impact of collection requirements on respondents can be properly assessed. The Office of Federal Contract Compliance Programs is soliciting comments concerning its proposal to renew the Office of Management and Budget (OMB) approval of the following information collections: “38 U.S.C. 4212, Vietnam Era Veterans’ Readjustment Assistance Act, as Amended” (OMB Control No. 1250–0004) and “29 U.S.C. 793, Section 503 of the Rehabilitation Act of 1973, as Amended” (OMB Control No. 1250–0005). The current OMB approval for these information collections expires on January 31, 2017. A copy of the proposed information collection request can be obtained by contacting the office listed below in the **FOR FURTHER INFORMATION CONTACT** section of this Notice or by accessing it at [www.regulations.gov](http://www.regulations.gov).

**DATES:** Written comments must be submitted to the office listed in the addresses section below on or before October 25, 2016.

**ADDRESSES:** You may submit comments, identified by Control Number 1250–0004 and/or 1250–0005, by one of the following methods:

*Electronic comments:* Through the federal eRulemaking Portal at [www.regulations.gov](http://www.regulations.gov). Follow the instructions for submitting comments.

*Mail, Hand Delivery, Courier:* Address comments to Debra Carr, Director, Division of Policy and Program Development, Office of Federal Contract Compliance Programs, 200 Constitution Avenue NW., Room C3325, Washington, DC 20210.

*Instructions:* Please submit one copy of your comments by only one method. All submissions received must include the agency name and OMB Control Number identified above for this information collection. Commenters are strongly encouraged to submit their comments electronically via the [www.regulations.gov](http://www.regulations.gov) Web site or to mail their comments early to ensure that they are timely received. Comments, including any personal information provided, become a matter of public record and will be posted to the [www.regulations.gov](http://www.regulations.gov) Web site. They will also be summarized and/or included in the request for OMB approval of the information collection request.

**FOR FURTHER INFORMATION CONTACT:**

Debra Carr, Director, Division of Policy and Program Development, Office of Federal Contract Compliance Programs, 200 Constitution Avenue NW., Room C3325, Washington, DC 20210. Telephone: (202) 693-0103 (voice) or (202) 693-1337 (TTY) (these are not toll-free numbers). Copies of this notice may be obtained in alternative formats (e.g., large print, braille, audio recording), upon request, by calling the numbers listed above.

**SUPPLEMENTARY INFORMATION:**

I. *Background:* The Office of Federal Contractor Compliance Programs (OFCCP) administers and enforces the three nondiscrimination and equal employment opportunity laws listed below.

- Executive Order 11246, as amended (E.O. 11246)
- Section 503 of the Rehabilitation Act of 1973, as amended, 29 U.S.C. 793 (Section 503)
- Vietnam Era Veterans' Readjustment Assistance Act of 1974, as amended, 38 U.S.C. 4212 (VEVRAA)

These authorities prohibit employment discrimination by Federal contractors and subcontractors and require them to take affirmative action to ensure that equal employment opportunities are available regardless of race, color, religion, sex, sexual orientation, gender identity, national origin, disability, or status as a protected veteran. Additionally, federal contractors and subcontractors are prohibited from discriminating against applicants and employees for asking about, discussing, or sharing information about their pay or, in certain circumstances, the pay of their co-workers. This information collection request covers the recordkeeping and third party disclosure requirements for Section 503 and VEVRAA. OFCCP is not proposing to collect new information with this renewal.

Section 503 prohibits employment discrimination against applicants and employees because of physical or mental disability and requires affirmative action to ensure that persons are treated without regard to disability. Section 503 applies to Federal contractors and subcontractors with contracts in excess of \$15,000.<sup>1</sup>

VEVRAA prohibits employment discrimination against protected veterans and requires affirmative action to ensure that persons are treated

without regard to their status as a protected veteran. VEVRAA applies to Federal contractors and subcontractors with contracts of \$150,000 or more.<sup>2</sup>

II. *Review Focus:* DOL is particularly interested in comments which:

- Evaluate whether the proposed collection of information is necessary for the proper performance of the functions of the agency, including whether the information will have practical utility;
- evaluate the accuracy of the agency's estimate of the burden of the proposed collection of information, including the validity of the methodology and assumptions used;
- enhance the quality, utility and clarity of the information to be collected; and
- minimize the burden of the collection of information on those who are to respond, including through the use of appropriate automated, electronic, mechanical, or other technological collection techniques or other forms of information technology, e.g., permitting electronic submissions of responses.

III. *Current Actions:* DOL seeks the approval of the extension of this information in order to carry out its responsibility to enforce the affirmative action and nondiscrimination provisions of Section 503 and VEVRAA, which it administers.

*Type of Review:* Renewal.

*Agency:* Office of Federal Contract Compliance Programs.

*Title:* 38 U.S.C. 4212, Vietnam Era Veterans' Readjustment Assistance Act, as Amended.

*OMB Number:* 1250-0004.

*Agency Number:* None.

*Affected Public:* Business or other for profit; individuals.

*Total Respondents:* 41,814,991.

*Total Annual Responses:* 41,814,991.

*Average Time per Response:* 7.75 minutes (0.13 hour).

*Estimated Total Burden Hours:* 5,427,933.

*Frequency:* On occasion.

*Total Burden Cost (capital/startup):* \$0.

*Total Burden Cost (operating/maintenance):* \$667,186.56.

*Type of Review:* Renewal.

*Agency:* Office of Federal Contract Compliance Programs.

*Title:* 29 U.S.C. 793, Section 503 of the Rehabilitation Act of 1973, as Amended.

*OMB Number:* 1250-0005.

*Agency Number:* None.

*Affected Public:* Business or other for profit; individuals.

*Total Respondents:* 41,814,991.

*Total Annual Responses:* 41,814,991.

*Average Time per Response:* 6.3 minutes (0.11 hour).

*Estimated Total Burden Hours:* 4,392,369.

*Frequency:* On occasion.

*Total Burden Cost (capital/startup):* \$0.

*Total Burden Cost (operating/maintenance):* \$667,186.56.

*Comments submitted in response to this notice will be summarized and/or included in the request for OMB approval of the information collection request; they will also become a matter of public record.*

Dated: August 22, 2016.

**Debra A. Carr,**

*Director, Division of Policy and Program Development, Office of Federal Contract Compliance Programs.*

**Note to Reviewer**

The Office of Federal Contract Compliance Programs (OFCCP) requests Office of Management and Budget (OMB) approval for 5,427,933 hours in combined recordkeeping and third party disclosure burden hours for compliance by federal contractors and subcontractors with the Vietnam Era Veterans' Readjustment Assistance Act of 1974, as amended (38 U.S.C. 4212) (VEVRAA). This compares with 10,546,660 hours in the most recently approved clearance request in 2014, a decrease of 5,118,727 (5,427,933 – 10,546,660 = – 5,118,727) hours. This decrease reflects an adjustment in the number of affected federal contractors, which was overestimated in the previous information collection.

OFCCP will not be collecting any new or different information. The burden hours primarily represent those federal contractors and subcontractors that are required under VEVRAA to list their job openings with the appropriate employment service delivery system and to develop, update, and maintain an affirmative action program. Reporting requirements under VEVRAA are not included in this information collection, but rather, are included in the Scheduling Letter and Itemized Listing information collection request for nonconstruction supply and service Federal contractors, separately approved under OMB Control Number 1250-0003.

As explained in Section 15 of this supporting statement, the decrease in burden hours for this information collection is primarily a result of OFCCP's proposal to use data from

<sup>1</sup> Effective October 1, 2010, the coverage threshold under Section 503 increased from \$10,000 to \$15,000, in accordance with the inflationary adjustment requirements in 41 U.S.C. 1908.

<sup>2</sup> Effective October 1, 2015, the coverage threshold under VEVRAA increased from \$100,000 to \$150,000, in accordance with the inflationary adjustment requirements in 41 U.S.C. 1908.

Employer Information Report EEO-1 (EEO-1 Report) to determine the number of covered federal contractors and contractor establishments instead of the methodology used in the previous information collection, which averaged data from multiple sources. That methodology resulted in an overestimation of the number of affected contractors. The EEO-1 Report provides a more accurate estimate of contractors and establishments covered by VEVRAA. EEO-1 Reports data from fiscal year 2014 shows 23,960 federal contractor parent companies filed reports, with 115,831 total contractor establishments. These numbers are significantly less than the estimates used in the previous information collection (57,104 contractor companies and 211,287 contractor establishments). In addition, the decrease in burden hours is a result of certain requirements in the VEVRAA regulations that are only applicable to new contractors.

### Supporting Statement

#### Department of Labor, OFCCP

#### OFCCP Recordkeeping and Reporting Requirements—38 U.S.C. 4212, Vietnam Era Veterans' Readjustment Assistance Act of 1974, as Amended

Control Number: 1250-0004

#### A. Justification

The Office of Federal Contract Compliance Programs (OFCCP) is responsible for administering three equal opportunity laws that prohibit discrimination based on particular protected categories and require affirmative action to provide equal employment opportunities:

- Executive Order 11246, as amended (E.O. 11246),<sup>1</sup>

- Section 503 of the Rehabilitation Act of 1973, as amended, 29 U.S.C. 793 (Section 503),<sup>2</sup> and

- Vietnam Era Veterans' Readjustment Assistance Act of 1974,<sup>3</sup> as amended, 38 U.S.C. 4212 (VEVRAA).

E.O. 11246 prohibits covered federal contractors<sup>4</sup> from discriminating against applicants and employees based on

race, color, religion, sex, sexual orientation, gender identity, and national origin. E.O. 11246 also prohibits contractors from taking discriminatory actions, including firing, against applicants and employees for asking about or sharing their own compensation information and, in certain instances, the compensation information of their co-workers.<sup>5</sup> E.O. 11246 applies to contractors holding a Government contract in excess of \$10,000, or Government contracts that have, or can reasonably expect to have, an aggregate total value exceeding \$10,000 in a 12-month period. E.O. 11246 also applies to Government bills of lading, depositories of Federal funds in any amount, and to financial institutions that are paying agents for U.S. Savings Bonds.

Section 503 prohibits employment discrimination against applicants and employees based on disability and requires contractors to take affirmative action to employ, advance in employment, and otherwise treat qualified individuals without discrimination based on physical or mental disabilities. Its requirements apply to contractors with a Government contract in excess of \$15,000.<sup>6</sup>

VEVRAA prohibits employment discrimination against protected veterans, namely disabled veterans, recently separated veterans, active duty wartime or campaign badge veterans, and Armed Forces service medal veterans, and requires contractors to take affirmative action to employ, advance in employment, and otherwise treat qualified individuals without discrimination based on their status as a protected veteran. Its requirements apply to contractors with a Government contract of \$150,000 or more.<sup>7</sup>

OFCCP promulgated regulations implementing these programs consistent

with the Administrative Procedure Act. These regulations are found at Title 41 of the Code of Federal Regulations (CFR) in Chapter 60 and are accessible on the Web at [http://www.dol.gov/dol/cfr/Title\\_41/Chapter\\_60.htm](http://www.dol.gov/dol/cfr/Title_41/Chapter_60.htm).

For purposes of OFCCP's recordkeeping and reporting requirements, the agency divides the obligations under these authorities into multiple information collection requests (ICRs).<sup>8</sup> These divisions are based on OFCCP's distinct enforcement authorities (e.g., E.O. 11246 and Section 503 each has its own recordkeeping ICR), programs, and related regulatory requirements.

The reporting requirements under VEVRAA are not included in this information collection, but rather, are included in the Scheduling Letter and Itemized Listing ICR for nonconstruction supply and service contractors, separately approved under OMB Control Number 1250-0003.

Due to the pending expiration of OMB No. 1250-0004, OFCCP is seeking approval of the agency's VEVRAA recordkeeping and third party disclosure requirements.

#### 1. Legal And Administrative Requirements

##### VEVRAA

41 CFR Part 60-300—Affirmative Action and Nondiscrimination Obligations of Federal Contractors and Subcontractors Regarding Disabled Veterans, Recently Separated Veterans, Active Duty Wartime or Campaign Badge Veterans, and Armed Forces Service Medal Veterans

These regulations establish the basic nondiscrimination and affirmative action requirements under the VEVRAA program. They define coverage, specify clauses to be included in contracts, provide procedures to ensure compliance by covered contractors, specify reporting and recordkeeping requirements, establish a benchmark for veteran representation in the workforce, and outline the basic requirements for AAPs under VEVRAA.

<sup>8</sup> OFCCP's other current ICRs include: Construction Recordkeeping Requirements (OMB No. 1250-0001), Complaint Procedures (OMB No. 1250-0002), Supply and Service Program (Scheduling Letter and Itemized Listing) (OMB No. 1250-0003), Section 503 Recordkeeping Requirements (OMB No. 1250-0005), Functional Affirmative Action Program Agreement Procedures (OMB No. 1250-0006), Government Contractors, Prohibitions Against Pay Secrecy Policies and Actions (OMB No. 1250-0008), and Prohibiting Discrimination Based on Sexual Orientation and Gender Identity by Contractors and Subcontractors (OMB No. 1250-0009). In the future, and as appropriate, OFCCP proposes to consolidate several of these ICRs.

<sup>1</sup> The regulations implementing Executive Order 11246 applicable to supply and service contractors are found at 41 CFR parts 60-1, 60-2, 60-3, 60-20, and 60-50.

<sup>2</sup> The regulations implementing Section 503 applicable to supply and service contractors are found at 41 CFR part 741.

<sup>3</sup> The regulations implementing VEVRAA applicable to supply and service contractors are found at 41 CFR part 60-300.

<sup>4</sup> As used herein and unless otherwise specified, the term "contractors" refers to federal contractors and subcontractors subject to the laws enforced by OFCCP. For E.O. 11246, the term also included federally assisted construction contractors and subcontractors.

<sup>5</sup> E.O. 13665 amended E.O. 11246 to include a prohibition on discrimination against any employee or applicant for inquiring about, discussing, or disclosing compensation or the compensation of another employee or applicant. Executive Order 13665, Non-Retaliation for Disclosure of Compensation Information, 79 FR 20749 (April 11, 2014). The final rule published on September 11, 2015 and became effective on January 11, 2016. 80 FR 54934 (Sept. 11, 2015).

<sup>6</sup> Effective October 1, 2010, the coverage threshold under Section 503 increased from \$10,000 to \$15,000, in accordance with the inflationary adjustment requirements in 41 U.S.C. 1908. See, Federal Acquisition Regulation; Inflation Adjustment of Acquisition-Related Thresholds, 75 CFR 53129 (Aug. 30, 2010).

<sup>7</sup> Effective October 1, 2015, the coverage threshold under VEVRAA increased from \$100,000 to \$150,000, in accordance with the inflationary adjustment requirements in 41 U.S.C. 1908. See, Federal Acquisition Regulation; Inflation Adjustment of Acquisition-Related Thresholds, 80 FR 38293 (July 2, 2015).

Section 60–300.5 describes the equal opportunity clause in Federal contracts. Paragraphs 2 through 6 of the clause pertain to the mandatory job listing requirements. Each covered contractor must list job openings with the appropriate state or local employment service delivery system (ESDS) in a format permitted by the ESDS. Each covered contractor must also provide and update as necessary information to the appropriate ESDS, including: Its status as a Federal contractor; that it desires priority referrals of protected veterans from the ESDS; the name and location of each hiring location within the state; and the contact information for the contractor official responsible for hiring at each location as well as any external job search organizations the contractor uses to assist in its hiring. Each contractor is required to include the EO clause in each of its subcontracts of \$150,000 or more, although the clause may be incorporated by reference or operation.

Section 60–300.40 requires contractors with 50 or more employees and a contract of \$150,000 or more to develop a VEVRAA AAP.

Section 60–300.42 requires contractors to invite job applicants at the pre-offer and post-offer stages to self-identify as protected veterans. The invitations to self-identify must state that the contractor is required to take affirmative action to employ and advance in employment protected veterans, and that the information sought is being requested on a voluntary basis.

Section 60–300.44 identifies the required elements of an AAP, including those listed below.

- Develop and include an equal opportunity policy statement in the AAP.
- Review personnel processes to ensure that qualified protected veterans are provided equal opportunity
- Review all physical and mental job qualification standards to ensure that, to the extent any tend to screen out qualified disabled veterans, that the standards are job-related and consistent with business necessity.
- Provide reasonable accommodations for physical and mental limitations.
- Develop and implement procedures to ensure that employees are not harassed because of their veteran status.
- Develop procedures and practices to disseminate affirmative action policies, both internally and externally, and undertake appropriate outreach and positive recruitment activities designed to effectively recruit protected veterans.

- Establish an audit and reporting system to measure the effectiveness of the AAP.

- Designate a responsible official to implement and oversee the AAP.

- Provide training to all personnel involved in the recruitment, screening, selection, promotion, disciplinary, and related processes to ensure that the commitments in the contractor's affirmative action program are implemented.

- Conduct data collection analysis pertaining to applicants and hires on an annual basis and maintain them for a period of three (3) years, including: The total number of job openings and total number of jobs filled; the total number of applicants for all jobs; the number of protected veteran applicants hired; the total number of applicants hired; and the number of applicants who self-identified as protected veterans or who are otherwise known as protected veterans.

Section 60–300.45 requires contractors to either adopt the a hiring benchmark equal to the national percentage of veterans in the civilian labor force, or establish a hiring benchmark for protected veterans taking into account five factors specified in the regulation.

Section 60–300.60 identifies the investigative methods OFCCP uses to evaluate a contractor's compliance with the agency's regulations. These methods range from an in-depth comprehensive evaluation of the contractor's employment practices (*i.e.*, compliance review) to a narrowly focused analysis of a selected employment practice or policy (*i.e.*, compliance check), among others. Evaluation of compliance with VEVRAA is concurrent with evaluation of the contractor's compliance with E.O. 11246 and Section 503.

## 2. Use of Materials

The EO Clause, located at section 60–300.5, requires contractors to list job openings with the appropriate state or local ESDS in a format permitted by the ESDS. Each covered contractor must also provide and update as necessary information to the appropriate ESDS, including: Its status as a Federal contractor; that it desires priority referrals of protected veterans from the ESDS; the name and location of each hiring location within the state; and the contact information for the contractor official responsible for hiring at each location as well as any external job search organizations the contractor uses to assist in its hiring. The mandatory job listing requirement is a critical component to helping veterans find

work with federal contractors. Providing the ESDS with the name and location of the contractor's hiring locations and contact information enables the ESDS to develop a centralized list of federal contractors and ensures that they have appropriate contact information if there are any questions that need to be resolved in the job listing or priority referral process.

Section 60–300.42 outlines the requirements for contractors' obligations to invite individuals to self-identify as a protected veteran. This process enables the contractor and OFCCP to collect valuable data on the number of protected veterans who apply for or are hired into federal contractor positions. This allows for assessment of the effectiveness of the contractor's recruitment and affirmative action efforts over time, and promotes successful recruitment and affirmative action.

Section 60–300.44 describes the required contents of a contractor's written affirmative action program. During a compliance evaluation, OFCCP reviews the contractor's affirmative action program to determine whether the contractor is complying with its obligations not to discriminate in employment and to take affirmative action to ensure equal employment opportunity.

Section 60–300.45 requires contractors to set a benchmark for hiring protected veterans by using the national average for the number of veterans in the civilian labor force which OFCCP will provide (and periodically update) on its public Web site, or by setting a benchmark that fits the company's specific needs. This requirement provides contractors with a yardstick by which they can objectively measure the effectiveness of their efforts.

## 3. Improved Information Technology

In general, under OFCCP regulations each contractor develops its own methods for collecting and maintaining information. Contractors have the option to use methods that best suit their needs as long as they can retrieve and provide OFCCP with data upon request during a compliance evaluation.

The majority of contractors are repeat contractors. Since they are subject to OFCCP's regulatory requirements year after year, most have developed their information technology systems to generate the data required by OFCCP regulations.

Information technology systems used to comply with data requirements under OFCCP's VEVRAA regulations should be capable of performing the below functions.

- Collecting and analyzing employment activity data related to VEVRAA
- Analyzing outreach and recruitment
- Tracking self-identification
- Disseminating internal and external EO policies
- Providing notice to subcontractors and vendors
- Facilitating calculation of VEVRAA benchmarks
- Auditing and reporting of AAP program elements

In addition, OFCCP provides compliance assistance to all contractors, including smaller contractors by leveraging information technology. For example, OFCCP's Web site provides access to compliance resources and information, including the following.

- VEVRAA Contractor Resources <http://www.dol.gov/ofccp/regs/compliance/Resources.htm>
- Fact Sheets, Frequently Asked Questions and Webinar training <http://www.dol.gov/ofccp/regs/compliance/vevraa.htm>
- Sample AAPs <http://www.dol.gov/ofccp/regs/compliance/AAPs/AAPs.htm>
- Contractors' VEVRAA Hiring Benchmark Database <https://ofccp.dol-esa.gov/errd/VEVRAA.jsp>
- Disability and Veterans Community Resources Directory <https://ofccp.dol-esa.gov/errd/Resources.503VEVRAA.html>
- Employment Resource Referral Directory <https://ofccp.dol-esa.gov/errd/index.html>

OFCCP believes that advances in technology make contractor compliance with the recordkeeping and reporting requirements easier and less burdensome. However, in the absence of empirical data, OFCCP is unable to quantify the impact of improved information technology and thus, OFCCP does not include it in the calculation of burden hours.

According to the Government Paperwork Elimination Act (GPEA, Pub. L. 105-277, 1998), by October 2003, Government agencies must generally provide the option of using and accepting electronic documents and signatures, and electronic recordkeeping, where practicable. OFCCP fulfills its GPEA requirements by permitting contractors to submit AAPs and supporting documentation via email or other electronic format.

#### 4. Description of Efforts To Identify Duplication

The recordkeeping requirements contained in this request result exclusively from the implementation of VEVRAA. This authority uniquely

empowers the Secretary of Labor, and by a Secretary's Order, the OFCCP, to require the collection, analysis, and reporting of data and other information in connection with the enforcement of the law and regulations requiring contractors to take affirmative action to ensure equal employment opportunity. No duplication of effort exists because no other Government agency has these specific data collection requirements.

While contractors maintain other employment data in the normal course of business, affirmative action programs under VEVRAA are unique in that contractors create them specifically to meet the requirements of OFCCP regulations. This comprehensive document is not available from any other source. Therefore, no duplication of effort exists.

#### 5. Collection From Small Organizations

OFCCP's information collection does not have a significant economic impact on a substantial number of small entities. OFCCP minimizes the information collection and recordkeeping burden on a significant number of small businesses by exempting contractor establishments with fewer than 50 employees from the AAP requirement. However, once OFCCP's authority covers one contractor's establishment, all of its employees must be accounted for in an AAP whether or not each of the contractor's establishments meet the minimum 50 employees threshold.<sup>9</sup>

#### 6. Consequences for Federal Programs if This Information Is Collected Less Frequently

The requirements outlined in this ICR ensure that covered contractors meet their equal opportunity obligations to protected veterans. The nondiscrimination requirements of VEVRAA apply to all covered contractors. See 41 CFR 60-300.4. The requirement to prepare and maintain an affirmative action program, the specific obligations of which are detailed at 41 CFR 60-300.44, apply to those contractors with a Government contract of \$150,000 or more and 50 or more employees.

If this information is collected less frequently than required, it could compromise OFCCP's enforcement of VEVRAA and its implementing regulations. OFCCP reviews contractor compliance through its compliance evaluation process. See 41 CFR 60-300.60. In order to accurately determine compliance, both OFCCP and the

contractor must be able to analyze contractor actions taken and results obtained. Additionally, the data collection frequency for this ICR mirrors that of OFCCP's other programs, particularly the E.O. 11246 and Section 503 supply and service program, as VEVRAA compliance evaluations are conducted concurrently with that program.

As noted under Control Number 1250-0003, the older the data, the greater the chances that more qualified workers are the victims of any discrimination that has occurred and that the discrimination continues for a longer period. A consequence of such older data may be that the scope of the violation, resulting harm and the overall burden of contractor compliance are greater.

#### 7. Special Circumstances for the Collection of Information

There are no special circumstances for the collection of this information.

#### 8. Consultation Outside the Agency

OFCCP publishes all regulations containing recordkeeping or reporting requirements in the **Federal Register** for public comment before agency adoption. In addition, OFCCP maintains an ongoing dialogue, through compliance assistance, with contractor groups on a number of compliance issues, among them reporting and recordkeeping.

OFCCP will address comments received from the public under this paragraph at the end of the 60-day **Federal Register** comment period.

#### 9. Gift Giving

OFCCP provides neither payments nor gifts to respondents.

#### 10. Assurance of Confidentiality

Contractors who submit the required information may view it as sensitive information. OFCCP will evaluate all information pursuant to the public inspection and disclosure provisions of the Freedom of Information Act (FOIA), 5 U.S.C. 552, and the Department of Labor's implementing regulations at 29 CFR part 70. OFCCP requires that a contractor affected by a FOIA disclosure request be notified in writing and no decision to disclose information is made until the contractor has an opportunity to submit objections to the release of the information. Furthermore, it is OFCCP's position that it does not release any data obtained during the course of a compliance evaluation until the matter is completed.

<sup>9</sup> 41 CFR 60-300.40—Applicability of the affirmative action program requirement.

### 11. Sensitive Questions

VEVRAA requires contractors to invite applicants to self-identify as a protected veteran and indicate whether a reasonable accommodation is required. The protected veteran category includes disabled veterans. Generally, a contractor informs its protected veteran employees that it collects and maintains their data strictly for affirmative action purposes. Race and sex data is not required under VEVRAA.

### 12. Estimate of Annual Information Collection Burden

The following is a summary of the methodology for the calculation of the recordkeeping and third party disclosure requirements for OFCCP's VEVRAA ICR.

As noted at the beginning of this supporting statement, the total in combined recordkeeping and third party disclosure burden hours for this ICR (5,398,974) is less than total number of hours approved in 2014 (10,546,660), as detailed in Sec. 15 below.

#### A. Information Collections

##### *Section 60–300.5 Equal Opportunity Clause*

Paragraph 2 of the Equal Opportunity Clause (EO Clause) requires contractors to list their job openings with the state or local employment service delivery system (employment service). OFCCP estimates that gathering records and providing the job listing to the employment service will take 25 minutes for approximately 15 listings per year. The burden for this third-party disclosure is 723,944 hours (115,831 contractor establishments  $\times$  25 minutes  $\times$  15 listings/60 = 723,944 hours).

Paragraph 4 of the EO Clause requires contractors to provide the appropriate employment service with the name and location of each of the contractor's hiring locations, a statement of its status as a federal contractor, the contact information for the hiring official at each location in the state, and a request for priority referrals of protected veterans. Paragraph 4 also requires contractors that use job search organizations to provide the employment service with the contact information for each job search organization. These requirements apply to new contractors, which OFCCP estimates to be 1 percent of all covered contractors. Existing contractors (or 99 percent of contractors) would have already provided the required information to the appropriate employment service or job search organization, as accounted for in the previous information collection. OFCCP

estimates a total of 15 minutes for a new contractor to ensure that its information is provided to the employment service. The annual burden for this provision is 290 hours (1,158 new contractor establishments  $\times$  15 minutes/60 = 290 hours). OFCCP further estimates that 25 percent of new contractors, or 290, will use outside job search organizations and incur an additional 5-minute burden to notify the employment service of the contact information for its outside job search organizations. The annual burden for this provision is 24 hours (290 contractor establishments  $\times$  5 minutes/60 = 24 hours). This is a third-party disclosure.

##### *Section 60–300.42 Invitation to Self-Identify*

Section 60–300.42(a) requires contractors to extend a pre-offer invitation to self-identify as a “protected veteran.” In the previous information collection, OFCCP estimated that contractors working at the company level will take 1.5 hours to review and retrieve existing sample invitations to self-identify, adopt the sample “as is” or make revisions to their existing form, save the invitation to self-identify and incorporate the document in the contractor's application form. Existing contractors will no longer need to take these steps to comply with the pre-offer invitation requirement, so the estimated burden in this information collection applies to only new contractor parent companies, or 1 percent of the 23,960 contractor companies. The burden for this provision is 360 hours (240 new contractor companies  $\times$  1.5 hours = 360 hours).

Applicants for available positions with covered contractors will have a minimal burden complying with § 60–300.42(a) in the course of completing their application for employment with the contractor. Section 60–300.42(a), on pre-offer self-identification, requires contractors to invite all applicants to self-identify whether or not they are a protected veteran. OFCCP estimates that there will be an average of 24 applicants per job vacancy for on average 15 vacancies per year. OFCCP further estimates that it will take applicants approximately 5 minutes to complete the form. The burden for this provision, assuming that all applicants complete the form, is 3,474,930 hours (115,831 contractor establishments  $\times$  15 listings  $\times$  24 applicants  $\times$  5 minutes/60 = 3,474,930 hours). This is a third-party disclosure.

OFCCP further estimates that it will take contractors 15 minutes to maintain self-identification forms. This time includes either manually storing the

forms in a filing cabinet or saving them to an electronic database. The burden for this provision is 28,958 hours (115,831 contractor establishments  $\times$  15 minutes/60 = 28,958 hours).

##### *Section 60–300.44 Required Contents of the Affirmative Action Program*

OFCCP estimates that it takes existing contractors (99 percent of all contractor establishments), or 114,673, approximately 7.5 hours to document and maintain material evidence of annually updating a joint section 503 and VEVRAA affirmative action program. The burden for this requirement is 860,048 hours (114,673 contractor establishments  $\times$  7.5 hours = 860,048 hours).

OFCCP estimates that 1 percent of all contractors, or 1,158, are new contractors that will need to initially develop a joint section 503 and VEVRAA affirmative action program. OFCCP estimates that it takes approximately 18 hours to document and maintain material evidence of developing the program. Therefore, the recordkeeping burden for this provision is 20,844 hours (1,158 contractor establishments  $\times$  18 hours = 20,844 hours).

##### *60–300.44(f) External Dissemination of Policy, Outreach and Positive Recruitment*

Section 60–300.44(f)(1)(ii) requires contractors to send written notification of the company's affirmative action program policies to subcontractors, vendors, and suppliers. OFCCP estimates that contractors will take 15 minutes to prepare the notification and send it to subcontractors, vendors, and suppliers, and an additional 15 minutes to update email address changes in the company's email system. Likewise, the burden for any information technology assistance needed to send the written communication is estimated at 15 minutes. The burden for this request is 86,873 hours (115,831 contractor establishments  $\times$  45 minutes/60 = 86,873 hours). This is a third-party disclosure.

Section 60–300.44(f)(4) requires contractors to document all outreach activities it undertakes for protected veterans, and retain these documents for a period of 3 years. OFCCP estimates that it will take contractors 15 minutes to retain the required documentation. Retaining these records means storing the records generated either electronically or in hardcopy, consistent with the contractor's existing business practices for how to store records. The annual recordkeeping burden for this provision is 28,958 hours (115,831

contractor establishments  $\times$  15 minutes/60 = 28,958 hour).

**Section 60–300.44(h) Audit and Reporting System**

Section 60–300.44(h)(1)(vi) requires contractors to document the actions taken to meet the requirements of 60–300.44(h). OFCCP estimates that it will take contractors 10 minutes to document compliance with this provision to create an audit and reporting system. Documentation may include, as an example, the standard operating procedure of the system including roles and responsibilities, and audit and reporting timeframes and lifecycles. The annual recordkeeping burden of this provision is 19,305 hours (115,831 contractor establishments  $\times$  10 minutes/60 = 19,305 hours).

**Section 60–300.44(k) Data Collection and Analysis**

Section 60–300(k) requires contractors to collect and analyze certain categories of data. OFCCP believes that most contractors have the capability to conduct the required calculations electronically. However, some companies may have to calculate this information manually. Therefore, OFCCP estimates that the average time to conduct the analysis and maintain

the relevant documentation would be 1 hour 25 minutes. Relevant documentation could include the report or other written documentation generated by the calculations that explain the methodology, the data used, and the findings and conclusions; the data used to conduct the calculations for subsequent validation of the results; and other material used by the contractor for the calculations. The recurring burden for this provision is 164,094 hours (115,831 contractor establishments  $\times$  85 minutes/60 = 164,094 hours).

**Section 60–300.45 Benchmarks for Hiring**

Section 60–300.45 requires the contractor to establish benchmarks in one of two ways. A contractor may use as its benchmark the national average number of veterans in the civilian labor force, which OFCCP will provide (and periodically update) on its public Web site. Or, alternatively, the contractor may establish its own individual benchmark using the five-factor method set forth in Section 60–300.45(b)(2)(i)–(v). OFCCP estimates that it will take contractors on average 10 minutes to maintain material evidence of compliance with this provision. The burden of this provision would be

19,305 hours (115,831 establishments  $\times$  10 minutes/60 = 19,305 hours).

**Section 60–300.81 Access to Records**

Section 60–300.81 requires contractors who are the subject of a compliance evaluation or complaint investigation to specify all available record formats and allow OFCCP to select preferred record formats from those identified by the contractor during a compliance evaluation. Pursuant to 5 CFR 1320.4(a)(2), this information collection is excluded from the PRA requirements because it is related to an “administrative action, investigation, or audit involving an agency against specific individuals or entities.”

**B. Summary of Costs**

The estimated cost to contractors is based on Bureau of Labor Statistics data in the publication “Employer Costs for Employee Compensation” (December 2015), which lists total compensation for management, professional, and related occupations as \$55.47 per hour and administrative support as \$24.75 per hour. OFCCP estimates that 52 percent of the burden hours will be management, professional, and related occupations and 48 percent will be administrative support, for a weighted average of \$40.72 per burden hour.

**TABLE 1—SUMMARY OF RECORDKEEPING BURDEN HOURS AND COSTS FOR CONTRACTORS**

Requirements	Burden hours	Burden costs
300.42 (Invitation to Self-Identify) .....	29,318	\$14,659.20
300.44—Existing Contractors (Written Affirmative Action Program) .....	860,048	35,021,154.56
300.44—New Contractors (Written Affirmative Action Program) .....	20,844	848,767.68
300.44(f)(4) (Outreach and Recruitment Recordkeeping) .....	28,958	1,179,169.76
300.44(h) (Audit & Reporting System Recordkeeping) .....	19,305	786,099.60
300.44(k) (Data Collection Analysis) .....	164,094	6,681,907.68
300.45 (Benchmarks Recordkeeping) .....	19,305	786,099.60
<b>Total</b> .....	<b>1,141,872</b>	<b>46,497,027.80</b>

**TABLE 2—SUMMARY OF THIRD PARTY DISCLOSURE BURDEN HOURS AND COSTS FOR CONTRACTORS**

Requirements	Burden hours	Burden costs
300.5 (EO Clause, Parag 2—Mandatory Job Listing) .....	723,944	\$29,478,999.68
300.5 (EO Clause, Parag 4—Contact Information) .....	290	11,808.80
300.5 (EO Clause, Parag 4—Job Search Orgs Contact Information) .....	24	977.28
300.44(f)(1) (Notice to Subcontractors, etc.) .....	86,873	3,537,468.56
<b>Total</b> .....	<b>811,131</b>	<b>33,029,254.32</b>

**TABLE 3—SUMMARY OF THIRD PARTY DISCLOSURE BURDEN HOURS AND COSTS FOR NON-CONTRACTORS**

Requirement	Burden hours	Burden costs
Section 60–300.42 (Self-Identification) .....	3,474,930	\$116,688,149.40

The total estimated cost for applicants to fill out the self-identification form is

based on Bureau of Labor Statistics data in the publication “Employer Costs for

Employee Compensation” (December 2015), which lists an average total



hourly compensation for all civilian workers of \$33.58.

TABLE 4—TOTAL BURDEN FOR §§ 60–300.5; 60–300.42; 60–300.44; AND 60–300.45

Recordkeeping Burden Hours .....	1,141,872
Reporting Burden Hours .....	0
Third Party Disclosure Burden Hours .....	4,286,061
Total Burden Hours .....	5,427,933

### 13. Operations and Maintenance Costs

OFCCP estimates that contractors will have some operations and maintenance costs in addition to the burden calculated above.

#### 60–300.42 Invitation To Self Identify

OFCCP estimates that the contractor will have some operations and maintenance cost associated with the invitations to self-identify. The contractor must invite all applicants to self-identify at both the pre-offer and post-offer stage of the employment process. Given the increasingly widespread use of electronic applications, any contractor that uses such applications would not incur copy costs. However, to account for contractors who may still choose to use paper applications, we are including printing and/or copying costs. Therefore, we estimate a single one-page form for both the pre- and post-offer invitation. Assuming 20 percent of all contractors will use a paper-based application system, and receive 24 applications for an average of 15 listings per establishment, the minimum estimated total cost to contractors will be \$667,186.56 ((115,831 establishments × 20 percent) × 360 copies × \$0.08 = \$667,186.56).

### 14. Estimate of Annual Cost to Federal Government

OFCCP associates no unique federal costs with this information collection. OMB Control Numbers 1250–0001 and 1250–0003 currently include the annual costs of federal contractor compliance evaluations to ensure their compliance with the information collection requirements contained herein.

#### 15. Changes in Burden Hours

OFCCP is requesting OMB approval of 5,427,933 burden hours. The 2014 clearance contained approval of 10,546,660 hours. The decrease in hours of the current request is attributable to OFCCP's proposal to use data from EEO–1 Reports to determine the number of covered contractors and contractor establishments instead of the methodology used in the previous information collection, which averaged

data from multiple sources. EEO–1 data from fiscal year (FY) 2014 shows 23,960 federal contractor parent companies filed reports, with 115,831 total contractor establishments. These numbers are significantly less than the estimates used in the previous information collection (57,104 contractor companies and 211,287 contractor establishments).

OFCCP believes that the EEO–1 Report provides the more accurate estimate of Federal contractors and establishments covered by this VEVRAA information collection. Section 60–1.7 requires specified Federal prime contractors and subcontractors to file an EEO–1 Report annually.<sup>10</sup>

Employers use the EEO–1 Report (question 3) to self-identify as federal contractors and subcontractors and indicate whether they meet the thresholds under E.O. 11246 for AAP coverage: 50 or more employees and \$50,000 or more contract value.<sup>11</sup> The \$50,000 contract threshold is less than the \$150,000 contract value threshold for AAP coverage under VEVRAA. Thus, the number of contractors identified in the EEO–1 Reports will be greater than the number of contractors required to establish a VEVRAA AAP. Nevertheless, the number of contractors identified in the EEO–1 Reports provides a reasonable estimate for calculating the burden in this information collection, even if it overestimates the universe of contractors.<sup>12</sup> Any overestimate will be offset to some degree by the requirement that covered contractors must develop AAPs to cover employees at all of their

establishments, even those with fewer than 50 employees. Any overestimate will be further offset to a small degree by the estimates for section 60–300.5 (Equal Opportunity Clause), which applies to contracts of \$150,000 or more but has no employee threshold. Taking these considerations into account, OFCCP believes that the 115,831 contractor establishment total is a reasonable, if not perfect, estimate.

In the previous information collection approved in 2014 and in the VEVRAA final rule published in September 2013, OFCCP estimated the number of affected contractors and establishments to be 57,104 and 211,287, respectively. OFCCP now believes that these figures are an overestimate of the number of contractors with recordkeeping and third party disclosure burdens under this information collection. The numbers estimated in the final rule derived from a combination of data from FY 2009 EEO–1 Reports, the Federal Procurement Data System, the Veterans Employment and Training Services annual report, and other sources. See 78 FR 58658. The data from these sources is no longer current. Moreover, the methodology used to arrive at the estimates was based in large part on how OFCCP develops its Scheduling List of contractors for compliance evaluations. OFCCP develops its list of contractors for scheduling compliance evaluations by using multiple sources of information such as Federal acquisition and procurement databases, EEO–1 Reports, Dun & Bradstreet (D&B) data, and the U.S. Census Bureau tabulations. Statistical thresholds such as industry type and employee counts of contractor establishments are also used. The list may be further refined by applying a number of neutral factors such as contract expiration date and contract value on the number of establishments per contractor that will be scheduled in any one cycle. This methodology is appropriate for scheduling compliance evaluations, but it does not accurately reflect the number of contractors required to develop AAPs.

This distinction is recognized in the most recent Scheduling Letter and Itemized Listing ICR (Control Number

<sup>10</sup> The U.S. Equal Employment Opportunity Commission (EEOC) and OFCCP use EEO–1 Report data to analyze employment patterns for women and minorities and as a civil rights enforcement tool. OMB approved the EEO–1 Report information collection under OMB No. 3046–0007. The information collection can be viewed at [http://www.reginfo.gov/public/do/PRAViewICR?ref\\_nbr=201412-3046-001](http://www.reginfo.gov/public/do/PRAViewICR?ref_nbr=201412-3046-001). It is currently in the renewal process, and OMB most recently approved an extension of the ICR expiration date of October 31, 2016.

<sup>11</sup> 41 CFR 60–1.7—Reports and other required information.

<sup>12</sup> The number of contractors with contracts of at least \$150,000 cannot be separately identified using the EEO–1 survey.



1250-0003), in which OFCCP estimated the number of contractors required to develop AAPs under E.O. 11246 using data from only the EEO-1 Reports, instead of the more complex methodology OFCCP uses to create its Scheduling Letter and Itemized Listing. Thus, to be consistent with that approach, OFCCP will now use data from only the EEO-1 Reports to estimate the number of contractors affected by this information collection, which consists primarily of recordkeeping and third party disclosures resulting from the VEVRAA AAP requirements.

A summary of the change in hours is below.

**a. Recordkeeping Burden Hours**

The previous submission included 2,205,468 hours. The current request is 1,141,872 hours for an adjustment decrease of 1,063,596 hours. This decrease is primarily a result of the use of the contractor totals from the EEO-1 Reports data, discussed above, but also includes adjustments due to requirements that are no longer applicable to existing contractors.

**b. Third Party Disclosure Burden Hours**

The previous submission included 8,341,192 hours. The current request is 4,286,061 hours for an adjustment decrease of 4,055,131 hours. This decrease is primarily a result of the use of the contractor totals from the EEO-1 Reports data, discussed above, but also includes adjustments due to requirements that are no longer applicable to existing contractors.

**c. Other Burden Hours and Costs**

The previous submission included 1,670,297 hours in initial capital or start-up costs and \$1,217,002 in printing/copying costs. The current request no longer includes any initial capital and start-up costs, and estimates \$667,186.56 for printing/copying. This is an adjustment decrease of 1,670,294 hours and \$549,815.44. This decrease in printing/copying costs is exclusively a result of the use of the contractor totals from the EEO-1 Reports data, discussed above.

**16. Statistical Uses and Publication of Data**

OFCCP does not publish the data collected by way of the items contained in this request as statistical tables.

**17. Approval Not To Display the Expiration Date**

OFCCP is not seeking such approval.

**18. Exceptions to the Certification Statement**

OFCCP is able to certify compliance with all provisions.

**B. Collection of Information Employing Statistical Methods**

This information collection does not employ statistical methods.

**Note to Reviewer**

The Office of Federal Contract Compliance Programs (OFCCP) requests Office of Management and Budget (OMB) approval for 4,392,369 hours in combined recordkeeping and third party disclosure burden hours for compliance by federal contractors and subcontractors with Section 503 of the Rehabilitation Act, as amended (29 U.S.C. 793). This compares with 10,229,910 hours in the most recently approved clearance request in 2014, a decrease of 5,837,541 (6,629,073 – 10,229,910 = – 5,837,541) hours. This decrease reflects an adjustment in the number of affected federal contractors, which was overestimated in the previous information collection.

OFCCP will not be collecting any new or different information. The burden hours primarily represent those federal contractors and subcontractors that are required under Section 503 to develop, update, and maintain an affirmative action program. Reporting requirements under Section 503 are not included in this information collection, but rather, are included in the Scheduling Letter and Itemized Listing information collection request for nonconstruction supply and service federal contractors, separately approved under OMB Control Number 1250-0003.

As explained in Section 15 of this supporting statement, the decrease in burden hours for this information collection is largely a result of OFCCP's proposal to use data from Employer Information Report EEO-1 (EEO-1 Report) to determine the number of covered federal contractors and contractor establishments instead of the methodology used in the previous information collection, which averaged data from multiple sources. That methodology resulted in an overestimation of the number of affected contractors. The EEO-1 Report provides a more accurate estimate of contractors and establishments covered by Section 503. EEO-1 Report data from fiscal 2014 shows 23,960 federal contractor parent companies filed reports, with 115,831 total contractor establishments. These numbers are significantly less than the estimates used in the previous information collection (57,104

contractor companies and 211,287 contractor establishments). In addition, the decrease in burden hours is a result of adjustments in the estimated time contractors need to complete the employee self-identification survey, to account for the five-year interval between having to conduct surveys, and for certain requirements in the Section 503 regulations that are only applicable to new contractors.

**Supporting Statement**

**Department of Labor, OFCCP**

**OFCCP Recordkeeping and Reporting Requirements—29 U.S.C. 793 Section 503 of the Rehabilitation Act of 1973, as Amended**

**Control Number: 1250-0005**

**A. Justification**

The Office of Federal Contract Compliance Programs (OFCCP) is responsible for administering three equal opportunity laws that prohibit discrimination based on particular protected categories and require affirmative action to provide equal employment opportunities:

- Executive Order 11246, as amended (E.O. 11246),<sup>1</sup>
- Section 503 of the Rehabilitation Act of 1973, as amended, 29 U.S.C. 793 (Section 503),<sup>2</sup> and
- Vietnam Era Veterans' Readjustment Assistance Act of 1974,<sup>3</sup> as amended, 38 U.S.C. 4212 (VEVRAA).

E.O. 11246 prohibits federal contractors<sup>4</sup> from discriminating against applicants and employees based on race, color, religion, sex, sexual orientation, gender identity, and national origin. E.O. 11246 also prohibits contractors from taking discriminatory actions, including firing, against applicants and employees for asking about or sharing information about their own compensation and, in certain instances, the compensation information of their co-workers.<sup>5</sup> E.O.

<sup>1</sup> The regulations implementing Executive Order 11246 applicable to supply and service contractors are found at 41 CFR parts 60-1, 60-2, 60-3, 60-20, and 60-50.

<sup>2</sup> The regulations implementing Section 503 applicable to supply and service contractors are found at 41 CFR part 741.

<sup>3</sup> The regulations implementing VEVRAA applicable to supply and service contractors are found at 41 CFR part 60-300.

<sup>4</sup> As used herein and unless otherwise specified, the term "contractors" refers to federal contractors and subcontractors subject to the laws enforced by OFCCP. For E.O. 11246, the term also included federally assisted construction contractors and subcontractors.

<sup>5</sup> E.O. 13665 amended E.O. 11246 to include a prohibition on discrimination against any employee or applicant for inquiring about, discussing, or disclosing compensation or the compensation of

11246 applies to contractors holding a Government contract in excess of \$10,000, or Government contracts that have, or can reasonably expect to have, an aggregate total value exceeding \$10,000 in a 12-month period. E.O. 11246 also applies to Government bills of lading, depositories of Federal funds in any amount, and to financial institutions that are paying agents for U.S. Savings Bonds.

Section 503 prohibits employment discrimination against applicants and employees based on disability and requires contractors to take affirmative action to employ, advance in employment, and otherwise treat qualified individuals without discrimination based on physical or mental disabilities. Its requirements apply to contractors with a Government contract in excess of \$15,000.<sup>6</sup>

VEVRAA prohibits employment discrimination against protected veterans, namely disabled veterans, recently separated veterans, active duty wartime or campaign badge veterans, and Armed Forces service medal veterans, and requires contractors to take affirmative action to employ, advance in employment, and otherwise treat qualified individuals without discrimination based on their status as a protected veteran. Its requirements apply to contractors with a Government contract of \$150,000 or more.<sup>7</sup>

OFCCP promulgated regulations implementing these programs consistent with the Administrative Procedure Act. These regulations are found at Title 41 of the Code of Federal Regulations (CFR) in Chapter 60 and are accessible on the Web at [http://www.dol.gov/dol/cfr/Title\\_41/Chapter\\_60.htm](http://www.dol.gov/dol/cfr/Title_41/Chapter_60.htm).

For purposes of OFCCP's recordkeeping and reporting requirements, the agency divides the obligations under these authorities into multiple information collection requests (ICRs).<sup>8</sup> These divisions are based on

OFCCP's distinct enforcement authorities (e.g., E.O. 11246 and VEVRAA each has its own recordkeeping (ICR), programs, and related regulatory requirements.

The reporting requirements under Section 503 are not included in this information collection, but rather, are included in the Scheduling Letter and Itemized Listing ICR for nonconstruction supply and service contractors, separately approved under OMB Control Number 1250-0003.

Due to the pending expiration of OMB No. 1250-0005, OFCCP is seeking approval of the agency's Section 503 recordkeeping and third party disclosure requirements.

#### 1. Legal and Administrative Requirements

##### Section 503

41 CFR 60-741—Affirmative Action and Nondiscrimination Obligations of Federal Contractors and Subcontractors Regarding Individuals With Disabilities

These regulations address the affirmative action and nondiscrimination obligations of contractors and subcontractors related to individuals with disabilities. They define coverage, specify clauses to be included in contracts, provide a procedure to ensure compliance by covered contractors, and specify certain reporting and recordkeeping requirements, establish an aspirational utilization goal of 7 percent, and specify the basic requirements for AAPs under Section 503.

Section 60-741.5 sets forth the equal opportunity clause in Federal contracts.

Section 60-741.40 requires the development and maintenance of a Section 503 AAP. This regulation requires each contractor and subcontractor that has 50 or more employees, and a contract of \$50,000 or more, to develop an AAP at each establishment.

Section 60-741.42 requires contractors to invite job applicants at the pre-offer and post-offer stages to self-identify as individuals with a disability. In addition, the contractor is required to invite each of its employees

to voluntarily self-identify as an individual with a disability. This employee survey must be conducted at five year intervals.

Section 60-741.44 identifies the required elements of an AAP, including those listed below.

- Develop and include an equal opportunity policy statement in the AAP.
- Review personnel processes to ensure that qualified individuals with disabilities are provided equal opportunity.
- Review all physical and mental job qualification standards to ensure that, to the extent any tend to screen out qualified individuals with disabilities on the basis of disability, that the standards are job-related and consistent with business necessity.
- Provide reasonable accommodations for physical and mental limitations.
- Develop and implement procedures to ensure that employees are not harassed because of their disability.
- Develop procedures and practices to disseminate affirmative action policies, both internally and externally, and undertake appropriate outreach and positive recruitment activities designed to effectively recruit qualified individuals with disabilities.
- Establish an audit and reporting system to measure the effectiveness of the AAP.
- Designate a responsible official to implement and oversee the AAP.
- Provide training to all personnel involved in the recruitment, screening, selection, promotion, disciplinary, and related processes to ensure that the commitments in the contractor's affirmative action program are implemented.
- Conduct data collection analysis pertaining to applicants and hires on an annual basis and maintain them for a period of three (3) years, including, the number of applicants who self-identified as individuals with disabilities or who are otherwise known to be individuals with disabilities; the total number of job openings and total number of jobs filled; the total number of applicants for all jobs; the number of applicants with disabilities hired; and the total number of applicants hired.

Section 60-741.45 establishes a 7 percent utilization goal for employment of individuals with disabilities for each job group in the contractor's workforce or to the entire workforce if the contractor has 100 or fewer employees. Contractors must conduct an annual utilization analysis and assessment of problem areas, and establish specific

another employee or applicant. Executive Order 13665, Non-Retaliation for Disclosure of Compensation Information, 79 FR 20749 (April 11, 2014). The final rule published on September 11, 2015 and became effective on January 11, 2016. 80 FR 54934 (Sept. 11, 2015).

<sup>6</sup> Effective October 1, 2010, the coverage threshold under Section 503 increased from \$10,000 to \$15,000, in accordance with the inflationary adjustment requirements in 41 U.S.C. 1908. See, Federal Acquisition Regulation; Inflation Adjustment of Acquisition-Related Thresholds, 75 CFR 53129 (Aug. 30, 2010).

<sup>7</sup> Effective October 1, 2015, the coverage threshold under VEVRAA increased from \$100,000 to \$150,000, in accordance with the inflationary adjustment requirements in 41 U.S.C. 1908. See, Federal Acquisition Regulation; Inflation Adjustment of Acquisition-Related Thresholds, 80 FR 38293 (July 2, 2015).

<sup>8</sup> OFCCP's other current ICRs include: Construction Recordkeeping Requirements (OMB

No. 1250-0001), Complaint Procedures (OMB No. 1250-0002), Supply and Service Program (Scheduling Letter and Itemized Listing) (OMB No. 1250-0003), VEVRAA Recordkeeping Requirements (OMB No. 1250-0004), Functional Affirmative Action Program Agreement Procedures (OMB No. 1250-0006), Government Contractors, Prohibitions Against Pay Secrecy Policies and Actions (OMB No. 1250-0008), and Prohibiting Discrimination Based on Sexual Orientation and Gender Identity by Contractors and Subcontractors (OMB No. 1250-0009). In the future, and as appropriate, OFCCP proposes to consolidate several of these ICRs.

action-oriented programs to address any identified problems.

Section 60–741.60 identifies the investigative methods OFCCP uses to evaluate a contractor's compliance with the agency's regulations. These methods range from an in-depth comprehensive evaluation of the contractor's employment practices (*i.e.* compliance review) to a narrowly focused analysis of a selected employment practice or policy (*i.e.* compliance check). Evaluation of compliance with Section 503 is concurrent with evaluation of a contractor's compliance with E.O. 11246 and VEVRAA.

## 2. Use of Materials

Section 60–741.42 outlines the requirements for contractors' obligations to invite individuals to self-identify as a person with a disability. This process enables the contractor to collect valuable data on the number of individuals with disabilities who apply for, are hired into, and are employed in federal contractor positions. If this data shows that the contractor is not meeting the utilization goal, the contractor must determine if impediments to equal employment opportunity for individuals with disabilities exist, and if so, develop and execute action-oriented programs to correct these problem areas.

The form that contractors use to invite voluntary self-identification of disability includes a field for applicants and employees to provide their name and the date. This is included to enable contractors to identify the job groups into which individuals should be placed when performing their utilization analysis. Identification by name enables OFCCP to verify the accuracy of a contractor's utilization analysis during a compliance evaluation.

Section 60–741.44 describes the required contents of a contractor's written affirmative action program. During a compliance evaluation, OFCCP reviews the contractor's affirmative action program to determine whether the contractor is complying with its obligations not to discriminate in employment and to take affirmative action to ensure equal employment opportunity.

Section 60–741.45 requires contractors to establish a national goal for the employment of individuals with disabilities by contractors, sets out the process contractors will use to assess whether the goal has been met, and requires contractors to maintain records of their assessment. This requirement provides contractors and OFCCP with a yardstick to objectively measure the effectiveness of nondiscrimination and affirmative action efforts.

## 3. Improved Information Technology

In general, under OFCCP regulations each contractor develops its own methods for collecting and maintaining information. Contractors have the option to use methods that best suit their needs as long as they can retrieve and provide OFCCP with the requested data upon request during a compliance evaluation.

The majority of contractors and subcontractors are repeat contractors. Since they are subject to OFCCP's regulatory requirements year after year, most have developed their information technology systems to generate the data required by OFCCP regulations.

Information technology systems used to comply with data requirements under OFCCP's regulations should be capable of performing the below functions.

- Collecting employment activity data related to Section 503
- Conducting Section 503 utilization analysis
- Analyzing outreach and recruitment
- Tracking self-identification
- Disseminating internal and external EO policies
- Providing notice to subcontractors and vendors
- Auditing and reporting of AAP program elements

In addition, OFCCP provides compliance assistance to all contractors, including smaller contractors by leveraging information technology. For example, OFCCP's Web site provides access to compliance resources and information, including the following.

- Section 503 Contractor Resources <http://www.dol.gov/ofccp/regs/compliance/Resources.htm>
- Fact Sheets, Frequently Asked Questions and Webinar training <http://www.dol.gov/ofccp/regs/compliance/section503.htm>
- Sample AAPs <http://www.dol.gov/ofccp/regs/compliance/AAPs/AAPs.htm>
- Disability and Veterans Community Resources Directory: <https://ofccp.dol-esa.gov/errd/Resources.503VEVRAA.html>
- Employment Resource Referral Directory: <https://ofccp.dol-esa.gov/errd/index.html>
- Checklist for Compliance with Section 503: [http://www.dol.gov/ofccp/regs/compliance/ChecklistforCompliancewithSection503\\_JRF\\_QA\\_508c.pdf](http://www.dol.gov/ofccp/regs/compliance/ChecklistforCompliancewithSection503_JRF_QA_508c.pdf)

OFCCP believes that advances in technology make contractor compliance with the recordkeeping and reporting requirements easier and less burdensome. However, in the absence of

empirical data, OFCCP is unable to quantify the impact of improved information technology and thus, OFCCP does not include it in the calculation of burden hours.

According to the Government Paperwork Elimination Act (GPEA, Pub. L. 105–277, 1998), by October 2003, Government agencies must generally provide the option of using and accepting electronic documents and signatures, and electronic recordkeeping, where practicable. OFCCP fulfills its GPEA requirements by permitting contractors to submit AAPs and supporting documentation via email or other electronic format.

## 4. Description of Efforts To Identify Duplication

The recordkeeping requirements contained in this request result exclusively from the implementation of Section 503. This authority uniquely empowers the Secretary of Labor, and by a Secretary's Order, the OFCCP, to require the collection, analysis, and reporting of data and other information in connection with the enforcement of the law and regulations requiring Government contractors to take affirmative action to ensure equal employment opportunity. No duplication of effort exists because no other Government agency has these specific data collection requirements.

While contractors maintain other employment data in the normal course of business, affirmative action programs under Section 503 are unique in that contractors create them specifically to meet the requirements of OFCCP regulations. This comprehensive document is not available from any other source. Therefore, no duplication of effort exists.

## 5. Collection From Small Organizations

OFCCP's information collection does not have a significant economic impact on a substantial number of small entities. OFCCP minimizes the information collection and recordkeeping burden on a significant number of small businesses by exempting contractor establishments with fewer than 50 employees from the AAP requirement. However, once OFCCP's authority covers one contractor's establishment, all of its employees must be accounted for in an AAP whether or not each of the contractor's establishments meet the minimum 50 employees threshold.<sup>9</sup>

OFCCP also minimized the burden of the information collection requirements

<sup>9</sup> 41 CFR 60–741.40—Applicability of the affirmative action program.

on small entities by giving contractors with a total workforce of 100 or fewer employees the option to compare the individuals with disabilities in their entire workforce to the 7 percent utilization goal, whereas larger contractors must measure utilization for each job group. This will decrease the burden of the utilization analysis.

#### *6. Consequences for Federal Programs if This Information Is Collected Less Frequently*

The requirements outlined in this ICR ensure that covered contractors and subcontractors meet their equal opportunity obligations to individuals with disabilities as described in Section 503. The nondiscrimination requirements and general affirmative action requirements of Section 503 apply to all covered contractors. See 41 CFR 60–741.4. The requirement to prepare and maintain an affirmative action program, the specific obligations of which are detailed at 41 CFR 60–741.44, apply to those contractors with a Government contract of \$50,000 or more and 50 or more employees.

If this information is collected less frequently, it could compromise OFCCP's enforcement of Section 503 and its implementing regulations. OFCCP reviews contractor compliance through its compliance evaluation process. See 41 CFR 60–741.60. In order to accurately determine compliance, both OFCCP and the contractor must be able to analyze contractor actions taken and results obtained. Additionally, the data collection frequency for this ICR largely mirrors that of OFCCP's other programs, particularly the E.O. 11246 supply and service program, as Section 503 compliance evaluations are conducted concurrently with that program.

As noted under the supply and service ICR (OMB No. 1250–0003), the older the data the greater the chances are that more qualified workers are victims of discrimination and that the discrimination continues for a longer period. A consequence of such older data may be that the scope of the violation, resulting harm and the overall burden of contractor compliance are greater.

#### *7. Special Circumstances for the Collection of Information*

There are no special circumstances for the collection of this information.

#### *8. Consultation Outside the Agency*

OFCCP publishes all regulations containing recordkeeping or reporting requirements in the **Federal Register** for public comment before agency

adoption. In addition, OFCCP maintains an ongoing dialogue, through compliance assistance, with contractor groups on a number of compliance issues, among them reporting and recordkeeping.

OFCCP will address comments received from the public under this paragraph at the end of the 60-day **Federal Register** comment period.

#### *9. Gift Giving*

OFCCP provides neither payments nor gifts to respondents.

#### *10. Assurance of Confidentiality*

Contractors who submit the required information may view it as sensitive information. OFCCP will evaluate all information pursuant to the public inspection and disclosure provisions of the Freedom of Information Act (FOIA), 5 U.S.C. 552, and the Department of Labor's implementing regulations at 29 CFR part 70. OFCCP requires that a contractor affected by a FOIA disclosure request be notified in writing and no decision to disclose information is made until the contractor has an opportunity to submit objections to the release of the information. Furthermore, it is OFCCP's position that it does not release any data obtained during the course of a compliance evaluation until the matter is completed.

#### *11. Sensitive Questions*

Section 503 requires contractors to provide a form to applicants and employees asking them to voluntarily self-identify as an individual with a disability and informing them of their right to request reasonable accommodation, if it is needed. This data is necessary to enable OFCCP to assess contractors' compliance with Section 503 and ensure that individuals with disabilities are being accorded equal employment opportunity. The information will also enable contractors to assess their utilization of qualified individuals with disabilities and their outreach efforts and recruitment of such individuals with disabilities. The form states clearly that the submission of the requested information is voluntary, and that the data is collected and maintained strictly for affirmative action purposes and will otherwise be kept confidential. Race and sex data are not required under the Section 503 regulations.

#### *12. Estimate of Annual Information Collection Burden*

The following is a summary of the methodology for the calculation of the recordkeeping and third party

disclosure requirements for OFCCP's Section 503 ICR.

As noted at the beginning of this supporting statement, the total in combined recordkeeping and third party disclosure burden hours for this ICR (4,392,369) is less than the total number of hours approved in 2014 (10,229,910), as detailed in Sec. 15 below.

#### **A. Information Collections**

##### *Standard Form—Voluntary Self-Identification of Disability*

Pursuant to § 60–741.42, contractors use the standard form entitled “Voluntary Self-Identification of Disability” to invite applicants, hires, and employees to identify as an individual with a disability pre-offer, post-offer, and through periodic invitations to all employees.

Section 60–741.42(a) requires contractors to extend a pre-offer invitation to self-identify as an “individual with a disability.” In the previous information collection, OFCCP estimated that contractors working at the company level will take 1.5 hours to review and retrieve existing sample invitations to self-identify, adopt the sample “as is” or make revisions to their existing form, save the invitation to self-identify and incorporate the document in the contractor's application form. Existing contractors will no longer need to take these steps to comply with the pre-offer invitation requirement, so the estimated burden in this information collection applies to only new contractor parent companies, or 1 percent of the 23,960 contractor companies. The burden for this provision is 360 hours (240 new contractor companies × 1.5 hours = 360 hours).

Applicants for available positions with covered contractors will have a minimal burden complying with § 60–741.42(a) in the course of completing their application for employment with the contractor. Section 60–741.42(a), on pre-offer self-identification, requires contractors to invite all applicants to self-identify whether or not they are an individual with a disability. OFCCP estimates that there will be an average of 24 applicants per job vacancy for on average 15 vacancies per year. OFCCP further estimates that it will take applicants approximately 5 minutes to complete the form. The burden for this provision is 3,474,930 hours (115,831 contractor establishments × 15 listings × 24 applicants × 5 minutes/60 = 3,474,930 hours). This is a third-party disclosure.

In the previous information collection, OFCCP estimated that it will

take contractors 1.5 hours to conduct the invitation to self-identify employee survey. This includes the time needed to set up procedures to conduct the invitation, distribute communications, and collect and track self-identification forms. OFCCP believed this process would become much more streamlined over time and require significantly less than 1.5 hours in subsequent years. Therefore, for this information collection, OFCCP estimates that it will take contractors 1 hour to conduct the invitation to self-identify survey. Contractors are required to conduct the survey at five-year intervals. The estimated annual burden for this provision is 23,166 hours (115,831 contractor establishments  $\times$  1 hour/5 years = 23,166 hours).

Contractor employees will have to spend some time reviewing and/or completing the survey. There are approximately 31,626,890 contractor employees. OFCCP estimates that employees will take 5 minutes to complete the self-identification form. The burden for this provision, assuming every employee completes the form, is 527,115 hours ((31,626,890 employees  $\times$  5 minutes/60)/5 years = 527,115 hours). Utilizing Bureau of Labor Statistics data in the publication "Employer Costs for Employee Compensation" (December 2015), which lists an average total compensation for all civilian workers as \$33.58 per hour, the cost of this provision would be \$17,700,521.70. This is a third-party disclosure.

OFCCP further estimates that it will take contractors 15 minutes to maintain self-identification forms. This time includes either manually storing the forms in a filing cabinet or saving them to an electronic database. The burden for this provision is 28,958 hours (115,831 contractor establishments  $\times$  15 minutes/60 = 28,958 hours).

#### Section 60–741.44 Required Contents of the Affirmative Action Program

OMB Control Number 1250–0004 contains the burden estimates for documenting and maintaining material evidence of annually updating and, for new contractors, developing parts of a joint Section 503 and VEVRAA affirmative action program. Therefore, there is no additional burden for those parts of the Section 503 AAP in this information collection request. OFCCP separately identifies provisions below that are not included in burden estimates currently approved by 1250–0004.

#### Section 60–741.44(f) External Dissemination of Policy, Outreach and Positive Recruitment

Section 60–741.44(f)(1)(ii) requires contractors to send written notification of the company's affirmative action program policies to subcontractors, vendors, and suppliers. Section 60–300.44(f)(1)(ii) of the VEVRAA regulations also requires contractors to send written notification of the company policy related to its affirmative action efforts to all subcontractors, including subcontracting vendors and suppliers. OFCCP therefore expects that contractors will send a single, combined notice, informing subcontractors, vendors and suppliers of their VEVRAA and Section 503 policies. Accordingly, OFCCP estimates that there is no additional burden for this provision than what was already calculated in the companion ICR for VEVRAA Recordkeeping Requirements (OMB No. 1250–0004).

Section 60–741.44(f)(4) requires a contractor to document all outreach activities it undertakes for individuals with disabilities, and retain these documents for a period of 3 years. OFCCP estimates that it will take contractors 10 minutes to maintain the outreach and recruitment documentation that would typically be generated as a result of their obligations pursuant to other provisions in the regulations. This does not include any additional time to make the software configuration needed on the contractor's computer system to store data for an additional year, as this burden was previously accounted for in the VEVRAA ICR's burden analysis of § 60–300.80(b). Therefore, the recurring burden for this provision is 19,305 hours (115,831 contractor establishments  $\times$  10 minutes/60 = 19,305 hours).

#### Section 60–741.44(h) Audit and Reporting System

Section 60–741.44(h)(1)(vi) requires contractors to document the actions taken to meet the requirements of 60–741.44(h), as mandated in the current regulations. OFCCP estimates that it will take contractors 10 minutes to document compliance with this existing provision. Documentation may include, as an example, the standard operating procedure of the system including roles and responsibilities, and audit and reporting timeframes and lifecycles. The annual recordkeeping burden of this provision is 19,305 hours (115,831 contractor establishments  $\times$  10 minutes/60 = 19,305 hours).

#### Section 60–741.44(k) Data Collection and Analysis

Section 60–741.44(k) requires contractors to collect and analyze certain categories of data. OFCCP believes that most contractors have the capability to conduct the required calculations electronically. However, some companies may have to calculate this information manually. Therefore, OFCCP estimates that the average time to conduct the analysis and maintain the relevant documentation would be 1 hour 25 minutes. Relevant documentation could include the report or other written documentation generated by the calculations that explain the methodology, the data used, and the findings and conclusions; the data used to conduct the calculations for subsequent validation of the results; and other material used by the contractor for the calculations. The recurring burden for this provision is 164,094 hours (115,831 contractor establishments  $\times$  85 minutes/60 = 164,094 hours).

#### Section 60–741.45 Utilization Goal

Section 60–741.45 requires contractors to conduct a utilization analysis to evaluate the representation of individuals with disabilities in each job group within the contractor's workforce with the utilization goal established in paragraph (a) of this section. OFCCP estimates that contractors will take 1 hour to conduct the utilization analysis. The burden for this provision is 115,831 hours (115,831 contractor establishments  $\times$  1 hour = 115,831 hours).

OFCCP further estimates that it will take contractors an additional 10 minutes to maintain records of the utilization analysis. The recordkeeping burden is 19,305 hours (115,831 contractor establishments  $\times$  10 minutes/60 = 19,305 hours).

#### Section 60–741.81 Access to Records

Section 60–741.81 requires contractors who are the subject of a compliance evaluation or complaint investigation to specify all available record formats and allow OFCCP to select preferred record formats from those identified by the contractor during a compliance evaluation. Pursuant to the regulations implementing the PRA at 5 CFR 1320.4(a)(2), this information collection is excluded from the PRA requirements because it is related to an "administrative action, investigation, or audit involving an agency against specific individuals or entities."

#### B. Summary of Costs

The estimated recordkeeping cost to contractors is based on Bureau of Labor

Statistics data in the publication “Employer Costs for Employee Compensation” (December 2015), which lists total compensation for management, professional, and related

occupations as \$55.47 per hour and administrative support as \$24.75 per hour. OFCCP estimates that 52 percent of the burden hours will be management, professional, and related

occupations and 48 percent will be administrative support, for a weighted average of \$40.72 per burden hour.

TABLE 1—SUMMARY OF RECORDKEEPING BURDEN HOURS AND COSTS FOR CONTRACTORS

Requirements	Burden hours	Burden costs
741.42 (Employee Survey) .....	23,166	\$943,319.52
741.42 (Modifying Application System) .....	360	14,659.20
741.42 (Self-Identification Recordkeeping) .....	28,958	1,179,169.76
741.44(f)(4) (Recordkeeping Outreach Activities) .....	19,305	786,099.60
741.44(h) (Recordkeeping Affirmative Action Program Audit) .....	19,305	786,099.60
741.44(k) (Data Collection and Analysis) .....	164,094	6,681,907.68
741.45 (Utilization Analysis) .....	115,831	4,716,638.32
741.45 (Utilization Analysis Recordkeeping) .....	19,305	786,099.60
Total .....	390,324	15,893,993.28

TABLE 2—SUMMARY OF THIRD PARTY DISCLOSURE BURDEN HOURS AND COSTS FOR CONTRACTORS

Requirement	Burden hours	Burden costs
741.42 (Employee Survey) .....	527,115	\$17,700,521.70

The estimated cost for contractor employees to complete the self-identification survey is based on Bureau

of Labor Statistics data in the publication “Employer Costs for Employee Compensation” (December

2015), which lists an average total hourly compensation for all civilian workers of \$33.58.

TABLE 3—SUMMARY OF THIRD PARTY DISCLOSURE BURDEN HOURS AND COSTS FOR NON-CONTRACTORS

Requirement	Burden hours	Burden costs
Section 60–741.42 (Self-Identification) .....	3,474,930	\$116,688,149.40

The total estimated cost for applicants to fill out the self-identification form is based on Bureau of Labor Statistics data in the publication “Employer Costs for Employee Compensation” (December 2015), which lists an average total hourly compensation for all civilian workers of \$33.58.

TABLE 4—TOTAL BURDEN FOR §§ 60–741.42; 60–741.44; AND 60–741.45

Recordkeeping Burden Hours .....	390,324
Reporting Burden Hours .....	0
Third Party Disclosure Burden Hours .....	4,002,045
Total Burden Hours .....	4,392,369

### 13. Operations and Maintenance Costs

OFCCP estimates that contractors will have some operations and maintenance costs in addition to the burden calculated above.

#### 60–741.42 Invitation to Self Identify

OFCCP estimates that the contractor will have some operations and maintenance cost associated with the invitations to self-identify. The

contractor must invite all applicants to self-identify at both the pre-offer and post-offer stage of the employment process. Given the increasingly widespread use of electronic applications, any contractor that uses such applications would not incur copy costs. However, to account for contractors who may still choose to use paper applications, we are including printing and/or copying costs. Therefore, we estimate a single one page form for both the pre- and post-offer invitation. Assuming 20 percent of all contractors will use a paper-based application system, and receive 24 applications for an average of 15 listings per establishment, the minimum estimated total cost to contractors will be \$667,186.56 ((115,831 establishments × 20 percent) × 360 copies × \$0.08 = \$667,186.56).

#### 14. Estimate of Annual Cost to Federal Government

OFCCP associates no unique federal costs with this information collection. OMB Control Numbers 1250–0001 and 1250–0003 currently include the annual costs of federal contractor compliance

evaluations to ensure their compliance with the information collection requirements contained herein.

#### 15. Changes in Burden Hours

OFCCP is requesting OMB approval of 4,392,369 burden hours. The 2014 clearance contained approval of 10,229,910 hours. The decrease in hours of the current request is attributable largely to OFCCP’s proposal to use data from EEO–1 Reports to determine the number of covered contractors and contractor establishments instead of the methodology used in the previous information collection, which averaged data from multiple sources. EEO–1 data from FY 2014 shows 23,960 contractor parent companies filed reports, with 115,831 total contractor establishments. These numbers are significantly less than the estimates used in the previous information collection (57,104 contractor companies and 211,287 contractor establishments).

OFCCP believes that the EEO–1 Report provides the more accurate estimate of contractors and establishments covered by this Section 503 information collection. Section 60–1.7 requires specified Federal prime

contractors and subcontractors to file an EEO-1 Report annually.<sup>10</sup>

Employers use the EEO-1 Report (question 3) to self-identify as contractors and subcontractors and indicate whether they meet the thresholds under E.O. 11246 for AAP coverage: 50 or more employees and \$50,000 or more contract value.<sup>11</sup> This employee and contract value threshold is the same jurisdictional threshold for AAP coverage under Section 503. Thus, the number of contractors identified in the EEO-1 Reports should be equal to the number of contractors required to establish a Section 503 AAP, making the EEO-1 Reports the most accurate source for estimating the number of covered contractors subject to this information collection.

In the previous information collection approved in 2014 and in the Section 503 final rule published in September 2013, OFCCP had estimated the number of affected contractors and establishments to be 57,104 and 211,287, respectively. OFCCP now believes that these figures are an overestimate of the number of contractors with recordkeeping and third party disclosure burdens under this information collection. The numbers estimated in the final rule derived from a combination of data from FY 2009 EEO-1 Reports, the Federal Procurement Data System, the Veterans Employment and Training Services annual report, and other sources. See 78 FR 58729. The data from these sources is no longer current. Moreover, the methodology used to arrive at the estimates was based in large part on how OFCCP develops its Scheduling List of contractors for compliance evaluations. OFCCP develops its list of contractors for scheduling compliance

evaluations by using multiple sources of information such as Federal acquisition and procurement databases, EEO-1 Reports, Dun & Bradstreet (D&B) data, and the U.S. Census Bureau tabulations. Statistical thresholds such as industry type and employee counts of contractor establishments are also used. The list may be further refined by applying a number of neutral factors such as contract expiration date and contract value on the number of establishments per contractor that will be scheduled in any one cycle. This methodology is appropriate for scheduling compliance evaluations, but it does not accurately reflect the number of contractors required to develop AAPs.

This distinction is recognized in the most recent Scheduling Letter and Itemized Listing ICR (Control Number 1250-0003), in which OFCCP estimated the number of contractors required to develop AAPs under E.O. 11246 using data from only the EEO-1 Reports, instead of the more complex methodology OFCCP uses to create its Scheduling Letter and Itemized Listing. Thus, to be consistent with that approach, OFCCP will now use data from only the EEO-1 Reports to estimate the number of contractors affected by this information collection, which consists of recordkeeping and third party disclosures resulting from the Section 503 AAP requirements.

In addition, the decrease in burden hours is a result of adjustments in the estimated time contractors need to complete the employee self-identification survey, to account for the five-year interval between having to conduct surveys, and for certain requirements in the Section 503 regulations that are only applicable to new contractors.

A summary of the change in hours is below.

#### a. Recordkeeping Burden Hours

The previous submission included 862,756 hours. The current request is 390,324 hours for an adjustment decrease of 472,432 hours. This decrease is a result of the use of the contractor totals from the EEO-1 Reports data, discussed above, as well

as adjustments in the time estimated for contractors to conduct the invitation to self-identify survey under section 60-741.42(a), to reflect that the survey is to be completed at five-year intervals, and to account for requirements that are applicable only to new contractors.

#### b. Third Party Disclosure Burden Hours

The previous submission included 9,367,154 hours. The current request is 4,002,045 hours for an adjustment decrease of 5,365,109 hours. This decrease is primarily a result of the use of the contractor totals from the EEO-1 Reports data, discussed above, as well as an adjustment to account for the requirement that contractor employees are invited to complete the self-identification survey only once every five years.

#### c. Other Burden Hours and Costs

The previous submission included 1,556,089 hours in initial capital or start-up costs and \$1,217,002 in printing/copying costs. The current request no longer includes any initial capital and start-up costs, and estimates \$667,186.56 for printing/copying. This is an adjustment decrease of 1,556,089 hours and \$549,815.44. This decrease in printing/copying costs is exclusively a result of the use of the contractor totals from the EEO-1 Reports data, discussed above.

#### 16. Statistical Uses and Publication of Data

OFCCP does not publish the data collected by way of the items contained in this request as statistical tables.

#### 17. Approval not to Display the Expiration Date

OFCCP is not seeking such approval.

#### 18. Exceptions to the Certification Statement

OFCCP is able to certify compliance with all provisions.

### B. Collection of Information Employing Statistical Methods

This information collection does not employ statistical methods.

**BILLING CODE 4510-CM-P**

<sup>10</sup> The U.S. Equal Employment Opportunity Commission (EEOC) and OFCCP use EEO-1 Report data to analyze employment patterns for women and minorities and as a civil rights enforcement tool. OMB approved the EEO-1 Report information collection under OMB No. 3046-0007. The information collection can be viewed at [http://www.reginfo.gov/public/do/PRAViewICR?ref\\_nbr=201412-3046-001](http://www.reginfo.gov/public/do/PRAViewICR?ref_nbr=201412-3046-001). It is currently in the renewal process, and OMB most recently approved an extension of the ICR expiration date of October 31, 2016.

<sup>11</sup> 41 CFR 60-1.7—Reports and other required information.



Voluntary Self-Identification of Disability  
Form CC-305  
OMB Control Number 1250-0005  
Expires X/X/XXXX  
Page 209 of 39

**Why are you being asked to complete this form?**

Because we do business with the government, we must reach out to, hire, and provide equal opportunity to qualified people with disabilities.<sup>1</sup> To help us measure how well we are doing, we are asking you to tell us if you have a disability or if you ever had a disability. Completing this form is voluntary, but we hope that you will choose to fill it out. If you are applying for a job, any answer you give will be kept private and will not be used against you in any way.

If you already work for us, your answer will not be used against you in any way. Because a person may become disabled at any time, we are required to ask all of our employees to update their information every five years. You may voluntarily self-identify as having a disability on this form without fear of any punishment because you did not identify as having a disability earlier.

**How do I know if I have a disability?**

You are considered to have a disability if you have a physical or mental impairment or medical condition that substantially limits a major life activity, or if you have a history or record of such an impairment or medical condition.

Disabilities include, but are not limited to:

- Blindness
- Autism
- Bipolar disorder
- Post-traumatic stress disorder (PTSD)
- Deafness
- Cerebral palsy
- Major depression
- Obsessive compulsive disorder
- Cancer
- HIV/AIDS
- Multiple sclerosis (MS)
- Impairments requiring the use of a wheelchair
- Diabetes
- Schizophrenia
- Missing limbs or partially missing limbs
- Intellectual disability (previously called mental retardation)
- Epilepsy
- Muscular dystrophy

Please check one of the boxes below:

- ☐ YES, I HAVE A DISABILITY (or previously had a disability)
- ☐ NO, I DON'T HAVE A DISABILITY
- ☐ I DON'T WISH TO ANSWER

\_\_\_\_\_  
Your Name

\_\_\_\_\_  
Today's Date

**Voluntary Self-Identification of Disability**

Form CC-305

OMB Control Number 1250-0005

Expires X/XX/XXXX

Page 2 of 39

**Reasonable Accommodation Notice**

Federal law requires employers to provide reasonable accommodation to qualified individuals with disabilities. Please tell us if you require a reasonable accommodation to apply for a job or to perform your job. Examples of reasonable accommodation include making a change to the application process or work procedures, providing documents in an alternate format, using a sign language interpreter, or using specialized equipment.

<sup>i</sup> Section 503 of the Rehabilitation Act of 1973, as amended. For more information about this form or the equal employment obligations of Federal contractors, visit the U.S. Department of Labor's Office of Federal Contract Compliance Programs (OFCCP) website at [www.dol.gov/ofccp](http://www.dol.gov/ofccp).

**PUBLIC BURDEN STATEMENT:** According to the Paperwork Reduction Act of 1995 no persons are required to respond to a collection of information unless such collection displays a valid OMB control number. This survey should take about 5 minutes to complete.

[FR Doc. 2016-20469 Filed 8-25-16; 8:45 a.m.]

BILLING CODE 4510-CM-C

**DEPARTMENT OF LABOR****Office of the Secretary, DOL****Agency Information Collection Activities; Submission for OMB Review; Comment Request; Registered Apprenticeship College Consortium****ACTION:** Notice.

**SUMMARY:** The Department of Labor (DOL) will submit the Employment and Training Administration (ETA) sponsored information collection request (ICR) revision titled, "Registered Apprenticeship College Consortium," to the Office of Management and Budget (OMB) on August 31, 2016, for review and approval for use in accordance with the Paperwork Reduction Act (PRA) of 1995 (44 U.S.C. 3501 *et seq.*). Public comments on the ICR are invited.

**DATES:** The OMB will consider all written comments that agency receives on or before September 30, 2016.

**ADDRESSES:** A copy of this ICR with applicable supporting documentation; including a description of the likely

respondents, proposed frequency of response, and estimated total burden may be obtained free of charge from the RegInfo.gov Web site at [http://www.reginfo.gov/public/do/PRAViewICR?ref\\_nbr=201607-1205-003](http://www.reginfo.gov/public/do/PRAViewICR?ref_nbr=201607-1205-003) (this link will only become active on September 1, 2016) or by contacting Michel Smyth by telephone at 202-693-4129, TTY 202-693-8064, (these are not toll-free numbers) or sending an email to [DOL\\_PRA\\_PUBLIC@dol.gov](mailto:DOL_PRA_PUBLIC@dol.gov).

Submit comments about this request by mail or courier to the Office of Information and Regulatory Affairs, Attn: OMB Desk Officer for DOL-ETA, Office of Management and Budget, Room 10235, 725 17th Street NW., Washington, DC 20503; by Fax: 202-395-5806 (this is not a toll-free number); or by email: [OIRA\\_submission@omb.eop.gov](mailto:OIRA_submission@omb.eop.gov). Commenters are encouraged, but not required, to send a courtesy copy of any comments by mail or courier to the U.S. Department of Labor—OASAM, Office of the Chief Information Officer, Attn: Departmental Information Compliance Management Program, Room N1301, 200 Constitution Avenue NW., Washington, DC 20210; or by email: [DOL\\_PRA\\_PUBLIC@dol.gov](mailto:DOL_PRA_PUBLIC@dol.gov).

**FOR FURTHER INFORMATION:** Contact Michel Smyth by telephone at 202-693-4129, TTY 202-693-8064, (these are not toll-free numbers) or sending an email to [DOL\\_PRA\\_PUBLIC@dol.gov](mailto:DOL_PRA_PUBLIC@dol.gov).

**AUTHORITY:** 44 U.S.C. 3507(a)(1)(D).

**SUPPLEMENTARY INFORMATION:** This ICR seeks approval under the PRA for revisions to the Registered Apprenticeship College Consortium (RACC) information collection that facilitates awarding a registered apprenticeship completion certificate towards college credit. RACC post-secondary educational institution members agree to accept apprentice graduates from member registered apprenticeship sponsors with the approximate amount of credit towards college that has been designated by a third party evaluator. The information collection includes three application forms to join the consortium; there are three types of membership and separate applications for each type of member. This information collection has been classified as a revision, because the ETA has decided not to pursue completion of an on-line registration system. National Apprenticeship Act section 1 authorizes this information collection. See 29 U.S.C. 50.