

either for or against the schedule. Persons submitting comments should include their name, address, identify this document (CGD09-99-002), the specific section of this temporary schedule, and the reason(s) for each comment. The Coast Guard requests that all comments and attachments be submitted in an 8½" x 11" unbound format suitable for copying and electronic filing. Comments should be sent to Commander (obr), Ninth Coast Guard District, 1240 East Ninth Street, Room 2019, Cleveland, Ohio, 44199-2060. Comments received by the Coast Guard will be used in determining whether a full rulemaking process should be opened for a permanent change. Comments should be received at the address above by September 30, 1999.

The test schedule will not affect any government or commercial vessels transiting the bridge. Also, the bridge will open for all vessels during periods of severe weather and for vessels in distress.

From June 3 through August 31, 1999, between the hours of 6 a.m. and 10 p.m., Monday through Sunday, the bridge will open for recreational vessels only from 3 minutes before to 3 minutes after the hour and half-hour. The bridge shall open on signal for public and/or commercial vessels during all other times.

Dated: March 18, 1999.

J.F. McGowan,

*Rear Admiral, U.S. Coast Guard Commander,
Ninth Coast Guard District.*

[FR Doc. 99-8473 Filed 4-7-99; 8:45 am]

BILLING CODE 4910-15-M

POSTAL SERVICE

39 CFR Part 111

Delivery Confirmation Service; Partial Stay of Applicability

AGENCY: Postal Service.

ACTION: Partial stay of applicability of final rule.

SUMMARY: The Postal Service is staying the applicability of a portion of its recently published final rule on Delivery Confirmation which set forth the Domestic Mail Manual standards adopted by the Postal Service to implement the Decision of the Governors of the Postal Service in Postal Rate Commission Docket No. R97-1, as it pertains to delivery confirmation service. The Postal Service is staying the applicability of Delivery Confirmation Service for customers sending mail to APO/FPO destinations. Effective

immediately, customers cannot use Delivery Confirmation Service for mail sent to APO/FPO addresses.

DATES: Effective April 5, 1999, the applicability of the amendments to S918.1.2, S918.1.5 and S930.2.3b of the Domestic Mail Manual published in the **Federal Register** on Wednesday, March 10, 1999 (64 FR 12072) to mail to APO/FPO addresses is stayed until further notice as of 12:01 a.m. on April 5, 1999.

ADDRESSES: Any written comments should be mailed or delivered to John Gullo, Expedited/Package Services, 475 L'Enfant Plz SW RM 4267, Washington, DC 20260-4299. Copies of all written comments will be available for public inspection and photocopying between 9 a.m. and 4 p.m., Monday through Friday, at the above address.

FOR FURTHER INFORMATION CONTACT: John Gullo (202) 268-7322.

SUPPLEMENTARY INFORMATION: This change is necessary to address special military requirements for implementation of Delivery Confirmation service.

This stay will be effective immediately, and the contemplated service for mail to APO/FPO addresses will not be available until further notice.

List of Subjects in 39 CFR Part 111

Postal Service.

The Postal Service hereby stays the applicability of its amendments of March 10, 1999 to S918.1.2, S918.1.5 and S930.2.3b of the Domestic Mail Manual, which is incorporated by reference in the Code of Federal Regulations. See 39 CFR Part 111.

PART 111—[AMENDED]

1. The authority citation for 39 CFR Part 111 continues to read as follows:

Authority: 5 U.S.C. 552(a); 39 U.S.C. 101, 401, 403, 404, 3001-3011, 3201-3219, 3403-3406, 3621, 5001.

2. The applicability of amendments to S918.1.2, S918.1.5 and S930.2.3b of the Domestic Mail Manual to mail to APO/FPO addresses is stayed until further notice.

Stanley F. Mires,

Chief Counsel, Legislative.

[FR Doc. 99-8673 Filed 4-5-99; 4:47 pm]

BILLING CODE 7710-02-P

ENVIRONMENTAL PROTECTION AGENCY

40 CFR Part 52

[CO-001-0025a; FRL-6319-7]

Approval and Promulgation of Air Quality Implementation Plans; Colorado; Removal and Replacement of Transportation Control Measure, Colorado Springs Element, Carbon Monoxide Section of the State Implementation Plan

AGENCY: Environmental Protection Agency (EPA).

ACTION: Direct final rule.

SUMMARY: EPA is approving a revision to the Colorado State Implementation Plan (SIP), carbon monoxide (CO) section, Colorado Springs element. In a June 25, 1996, submission, Colorado requests that emission reductions from oxygenate use in gasoline be substituted for reductions associated with the previously approved (48 FR 55284, December 12, 1983) bus acquisition program because the bus program was not implemented due to the lack of federal funding. This revision satisfies certain requirements of part D and section 110 of the Clean Air Act (CAA), as amended in 1990.

DATES: This direct final rule is effective on June 7, 1999 without further notice, unless EPA receives adverse comments by May 10, 1999. If adverse comment is received, EPA will publish a timely withdrawal of the direct final rule in the **Federal Register** and inform the public that the rule will not take effect.

ADDRESSES: Written comments may be mailed to: Richard R. Long, Director, Air and Radiation Program, Mailcode 8P-AR, United States Environmental Protection Agency, Region VIII, 999 18th Street, Suite 500, Denver, Colorado 80202-2466.

Copies of the documents relevant to this action are available for public inspection during normal business hours at the following offices:

United States Environmental Protection Agency, Region VIII, Air and Radiation Program, 999 18th Street, Suite 500, Denver, Colorado 80202-2466; and,

United States Environmental Protection Agency, Air and Radiation Docket and Information Center, 401 M Street, SW, Washington, DC 20460.

Copies of the State documents relevant to this action are available for public inspection at: Colorado Air Pollution Control Division, Colorado Department of Public Health and Environment, 4300 Cherry Creek

Drive South, Denver, Colorado, 80246-1530.

FOR FURTHER INFORMATION CONTACT: Tim Russ, Air and Radiation Program, Mailcode 8P-AR, United States Environmental Protection Agency, Region VIII, 999 18th Street, Suite 500, Denver, Colorado 80202-2466, Telephone number: (303) 312-6479.

SUPPLEMENTARY INFORMATION:

I. Background

Part D of the CAA, which was added by the amendments of 1977, required States that were seeking an extension beyond 1982 to attain the CO National Ambient Air Quality Standard (NAAQS) to submit a revision to the SIP by July 1, 1982. This revision was to provide for attainment of the CO NAAQS by December 31, 1987. The Governor submitted the necessary SIP revision for Colorado Springs on June 24, 1982.

One of the CO control strategies described in the June 24, 1982, revision was a transportation control measure (TCM) involving improved public transit. This particular TCM required the acquisition of an additional 27 buses to supplement and expand the Colorado Springs fleet. Table 6.1 ("Percent Reductions in 1987 Ambient CO Concentrations Attributable To Control Measures") of Chapter 6, "Determination Of Air Quality Impacts Of The Proposed Plan", of the June 24, 1982, submittal indicated that the "Improved Public Transit" TCM, which included the purchase of the 27 new buses spaced over 1981, 1982, 1983, and 1984, would result in a 1.5% reduction in the 1987 CO emissions in Colorado Springs. It was, however, specifically noted in the June 24, 1982, SIP revision that acquisition of these additional buses would only be possible if sufficient Federal funding was provided. The 1982 SIP revision indicated that the City of Colorado Springs could contribute \$1,252,800 and that \$5,010,800 was needed from Federal funds. Federal funds were not available for this bus program and the additional 27 buses were not purchased by Colorado Springs.

On February 24, 1993, the Pikes Peak Area Council of Governments (PPACG) approved the substitution of emissions reduction credits from an oxygenated gasoline program for the bus acquisition TCM. The emission reductions from the oxygenated gasoline program had not previously been credited in the Colorado Springs CO element of the SIP. The State calculated there was at least an 11% reduction in CO emissions for the 1987-88 winter CO season due to the implementation of the oxygenated

gasoline program. This more than compensates for the calculated 1.5% reduction in CO emissions from the non-implemented bus-purchase program contained in the SIP.

On December 15, 1994, PPACG's revision was adopted by the Colorado Air Quality Control Commission (AQCC). This revision became Chapter 10 "SIP Revision—December 1994" of the Colorado Springs CO section of the SIP. The Governor submitted the SIP revision to EPA on January 29, 1996.

Colorado's oxygenated gasoline program has been revised a number of times since its inception in 1987-88. The program has continuously provided emissions reductions greater than those that would have been realized through the implementation of the bus-purchase program. Details regarding Colorado's Federally approved oxygenated gasoline program can be found in the March 10, 1997, **Federal Register** (62 FR 10690). The State has recently revised the oxygenated gasoline program through a further shortening of the oxygenated gasoline program season. To date, EPA has not taken any action on this SIP revision. EPA notes, however, that the revised oxygenated gasoline program continues to more than compensate for the emission reductions that would have been realized if the bus-purchase program had been implemented in Colorado Springs.

II. Analysis of the State's Submittal

The CAA requires States to observe certain procedural requirements in developing SIP revisions for submittal to EPA. Section 110(a)(2) of the CAA requires that States provide reasonable notice and a public hearing before adopting SIP revisions. Following reasonable notice, the AQCC conducted a public hearing on this matter on December 15, 1994. Directly after the hearing, the AQCC revised the Colorado Springs CO SIP to substitute the oxygenated gasoline program for the bus-purchase program as a source of emissions reductions credits.

The Governor submitted this revision, for the Colorado Springs element of the SIP, to EPA on January 29, 1996. By operation of law under the provisions of section 110(k)(1)(B) of the CAA, the submittal was deemed complete on July 29, 1996.

III. Final Rulemaking Action

EPA is approving the revision to the Colorado State Implementation Plan (SIP), carbon monoxide (CO) section, Colorado Springs element, that the Governor of Colorado submitted to EPA on June 25, 1996, to satisfy certain requirements of part D and section 110

of the Clean Air Act (CAA), as amended in 1990. The revision substitutes Colorado's oxygenated gasoline program (contained in Colorado's Regulation No. 13) for the Colorado Springs bus purchase program, as a source of emissions reductions credits in the Colorado Springs CO element of the SIP. As noted above, EPA approved the bus purchase program as part of the Colorado Springs CO element of the SIP on December 12, 1983 (48 FR 55284), but the program was never implemented. This action has the effect of removing the bus purchase program from the EPA-approved SIP.

EPA is publishing this action without prior proposal because the Agency views this as a noncontroversial amendment and anticipates no adverse comments. However, in the proposed rules section of this **Federal Register** publication, EPA is publishing a separate document that will serve as the proposal to approve the SIP revision should adverse comments be filed. This rule will be effective June 7, 1999 without further notice unless the Agency receives adverse comments by May 10, 1999.

If EPA receives such comments, then EPA will publish a timely withdrawal of the direct final rule informing the public that the rule will not take effect. All public comments received will then be addressed in a subsequent final rule based on the proposed rule. The EPA will not institute a second comment period on this rule. Any parties interested in commenting on this rule should do so at this time. If no such comments are received, the public is advised that this rule will be effective on June 7, 1999 and no further action will be taken on the proposed rule.

IV. Administrative Requirements

A. Executive Order 12866

The Office of Management and Budget (OMB) has exempted this regulatory action from Executive Order 12866, entitled "Regulatory Planning and Review."

B. Executive Order 12875: Enhancing the Intergovernmental Partnership

Under Executive Order 12875, EPA may not issue a regulation that is not required by statute and that creates a mandate upon a state, local, or tribal government, unless the Federal government provides the funds necessary to pay the direct compliance costs incurred by those governments, or EPA consults with those governments. If EPA complies by consulting, Executive Order 12875 requires EPA to provide to the Office of Management and Budget a

description of the extent of EPA's prior consultation with representatives of affected state, local, and tribal governments, the nature of their concerns, copies of any written communications from the governments, and a statement supporting the need to issue the regulation. In addition, Executive Order 12875 requires EPA to develop an effective process permitting elected officials and other representatives of state, local, and tribal governments "to provide meaningful and timely input in the development of regulatory proposals containing significant unfunded mandates."

Today's rule does not create a mandate on state, local, or tribal governments. The rule does not impose any enforceable duties on state, local, or tribal governments. Accordingly, the requirements of section 1(a) of Executive Order 12875 do not apply to this rule.

C. Executive Order 13045

Executive Order 13045, Protection of Children from Environmental Health Risks and Safety Risks (62 FR 19885, April 23, 1997), applies to any rule that: (1) Is determined to be "economically significant" as defined under E.O. 12866, and (2) concerns an environmental health or safety risk that EPA has reason to believe may have a disproportionate effect on children. If the regulatory action meets both criteria, the Agency must evaluate the environmental health and safety effects of the planned rule on children, and explain why the planned regulation is preferable to other potentially effective and reasonably feasible alternatives considered by the Agency.

This rule is not subject to E.O. 13045 because it does not involve decisions intended to mitigate environmental health or safety risks.

D. Executive Order 13084: Consultation and Coordination with Indian Tribal Governments

Under Executive Order 13084, EPA may not issue a regulation that is not required by statute, that significantly affects or uniquely affects the communities of Indian tribal governments, and that imposes substantial direct compliance costs on those communities, unless the Federal government provides the funds necessary to pay the direct compliance costs incurred by the tribal governments, or EPA consults with those governments. If EPA complies by consulting, Executive Order 12084 requires EPA to provide to the Office of Management and Budget, in a separately identified section of the preamble to the

rule, a description of the extent of EPA's prior consultation with representatives of affected tribal governments, a summary of the nature of their concerns, and a statement supporting the need to issue the regulation. In addition, Executive Order 13084 requires EPA to develop an effective process permitting elected officials and other representatives of Indian tribal governments "to provide meaningful and timely input in the development of regulatory policies on matters that significantly or uniquely affect their communities."

Today's rule does not significantly or uniquely affect the communities of Indian tribal governments. Accordingly, the requirements of section 3(b) of Executive Order 13084 do not apply to this rule.

E. Regulatory Flexibility Act

The Regulatory Flexibility Act (RFA) generally requires an agency to conduct a regulatory flexibility analysis of any rule subject to notice and comment rulemaking requirements unless the agency certifies that the rule will not have a significant economic impact on a substantial number of small entities. Small entities include small businesses, small not-for-profit enterprises, and small governmental jurisdictions. This final rule will not have a significant impact on a substantial number of small entities because SIP approvals under section 110 and subchapter I, part D of the Clean Air Act do not create any new requirements, but simply approve requirements that the State is already imposing. Therefore, because the Federal SIP approval does not create any new requirements, I certify that this action will not have a significant economic impact on a substantial number of small entities. Moreover, due to the nature of the Federal-State relationship under the Clean Air Act, preparation of a flexibility analysis would constitute Federal inquiry into the economic reasonableness of State action. The Clean Air Act forbids EPA to base its actions concerning SIPs on such grounds. *Union Electric Co. v. U.S. EPA*, 427 U.S. 246, 255-66 (1976); 42 U.S.C. 7410(a)(2).

F. Unfunded Mandates

Under section 202 of the Unfunded Mandates Reform Act of 1995 ("Unfunded Mandates Act"), signed into law on March 22, 1995, EPA must prepare a budgetary impact statement to accompany any proposed or final rule that includes a Federal mandate that may result in estimated costs to State, local, or tribal governments in the aggregate, or to the private sector, of

\$100 million or more. Under section 205, EPA must select the most cost-effective and least burdensome alternative that achieves the objectives of the rule and is consistent with statutory requirements. Section 203 requires EPA to establish a plan for informing and advising any small governments that may be significantly or uniquely impacted by the rule.

EPA has determined that the approval action promulgated does not include a Federal mandate that may result in estimated costs of \$100 million or more to either State, local, or tribal governments in the aggregate or to the private sector. This Federal action approves pre-existing requirements under State or local law, and imposes no new requirements. Accordingly, no additional costs to State, local, or tribal governments, or to the private sector, will result from this action.

G. Submission to Congress and the Comptroller General

The Congressional Review Act, 5 U.S.C. 801 *et seq.*, as added by the Small Business Regulatory Enforcement Fairness Act of 1996, generally provides that before a rule may take effect, the agency promulgating the rule must submit a rule report, which includes a copy of the rule, to each House of Congress and to the Comptroller General of the United States. EPA will submit a report containing this rule and other required information to the U.S. Senate, the U.S. House of Representatives, and the Comptroller General of the United States prior to the publication of the rule in the **Federal Register**. This rule is not a "major rule" as defined by 5 U.S.C. 804(2).

H. Petitions for Judicial Review

Under section 307(b)(1) of the Clean Air Act, petitions for judicial review of this action must be filed in the United States Court of Appeals for the appropriate circuit by June 7, 1999. Filing a petition for reconsideration by the Administrator of this final rule does not affect the finality of this rule for the purposes of judicial review nor does it extend the time within which a petition for judicial review may be filed, and shall not postpone the effectiveness of such rule or action. This action may not be challenged later in proceedings to enforce its requirements. (See section 307(b)(2).)

Nothing in this action should be construed as making any determination or expressing any position regarding Colorado's audit privilege and penalty immunity law, sections 13-25-126.5, 13-90-107, and 25-1-114.5, Colorado Revised Statutes, (Colorado Senate Bill

94-139, effective June 1, 1994) or its impact upon any approved provision in the SIP, including the revision at issue here. The action taken herein does not express or imply any viewpoint on the question or whether there are legal deficiencies in this or any other Clean Air Act program resulting from the effect of Colorado's audit privilege and immunity law. A state audit privilege and immunity law can affect only state enforcement and cannot have any impact on federal enforcement authorities. EPA may at any time invoke its authority under the Clean Air Act, including, for example, sections 113, 167, 205, 211, or 213, to enforce the requirements or prohibitions of the state plan, independently of any state enforcement effort. In addition, citizen enforcement under section 304 of the Clean Air Act is likewise unaffected by a state audit privilege or immunity law.

List of Subjects in 40 CFR Part 52

Environmental protection, Air pollution control, Carbon monoxide, Intergovernmental relations, Reporting and recordkeeping requirements.

Dated: March 24, 1999.

William P. Yellowtail,
Regional Administrator, Region VIII.

40 CFR part 52, Subpart G, is amended as follows:

PART 52—[AMENDED]

1. The authority citation for part 52 continues to read as follows:

Authority: 42 U.S.C. 7401 *et seq.*

Subpart G—Colorado

2. Section 52.349 is amended by designating the existing text as paragraph (a) and by adding paragraph (b) to read as follows:

§ 52.349 Control strategy: Carbon monoxide.

* * * * *

(b) On June 25, 1996, the Governor of Colorado submitted a revision to the Colorado Springs element of the carbon monoxide (CO) portion of the Colorado State Implementation Plan (SIP). The revision to the Colorado Springs element was submitted to satisfy certain requirements of part D and section 110 of the Clean Air Act (CAA) as amended 1990. The revision substitutes Colorado's oxygenated gasoline program for the Colorado Springs bus purchase program as a source of emissions reductions credits in the Colorado

Springs CO element of the SIP. This revision removes the bus purchase program from the EPA-approved SIP. EPA originally approved the bus purchase program as part of the Colorado Springs CO element of the SIP on December 12, 1983 (48 FR 55284).

[FR Doc. 99-8630 Filed 4-7-99; 8:45 am]

BILLING CODE 6560-50-P

GENERAL SERVICES ADMINISTRATION

41 CFR Part 302-11

RIN 3090-AG91

[FTR Amendment 80—1998 Edition]

Federal Travel Regulation; Relocation Income Tax (RIT) Allowance Tax Tables

AGENCY: Office of Governmentwide Policy, GSA.

ACTION: Final rule.

SUMMARY: The Federal, State, and Puerto Rico tax tables for calculating the relocation income tax (RIT) allowance must be updated yearly to reflect changes in Federal, State, and Puerto Rico income tax brackets and rates. The Federal, State, and Puerto Rico tax tables contained in this rule are for calculating the 1999 RIT allowance to be paid to relocating Federal employees.

EFFECTIVE DATE: This final rule is effective January 1, 1999, and applies to RIT allowance payments made on or after January 1, 1999.

FOR FURTHER INFORMATION CONTACT: Calvin L. Pittman, Office of Governmentwide Policy (MTT), Washington, DC 20405, telephone (202) 501-1538.

SUPPLEMENTARY INFORMATION: This amendment provides the tax tables necessary to compute the RIT allowance for employees who are taxed in 1999 on moving expense reimbursements.

A. Background

Section 5724b of Title 5, United States Code, provides for reimbursement of substantially all Federal, State, and local income taxes incurred by a transferred Federal employee on taxable moving and storage expense reimbursements. Policies and procedures for the calculation and payment of a RIT allowance is contained in the FTR (41 CFR part 302-11). The Federal, State,

and Puerto Rico tax tables for calculating RIT allowance payments are updated yearly to reflect changes in Federal, State, and Puerto Rico income tax brackets and rates.

B. Executive Order 12866

The General Services Administration (GSA) has determined that this final rule is not a significant regulatory action for the purposes of Executive Order 12866 of September 30, 1993.

C. Regulatory Flexibility Act

This final rule is not required to be published in the **Federal Register** for notice and comment; therefore, the Regulatory Flexibility Act, 5 U.S.C. 601 *et seq.*, does not apply.

D. Paperwork Reduction Act

The Paperwork Reduction Act does not apply because the proposed revisions do not impose recordkeeping or information collection requirements, or the collection of information from offerors, contractors, or members of the public which require the approval of the Office of Management and Budget under 44 U.S.C. 501 *et seq.*

E. Small Business Regulatory Enforcement Reform Act

This final rule is also exempt from congressional review prescribed under 5 U.S.C. 801 since it relates solely to agency management and personnel.

List of Subjects in 41 CFR Part 302-11

Government employees, Income taxes, Relocation allowances and entitlements, Transfers.

For the reasons set forth in the preamble, 41 CFR part 302-11 is amended to read as follows:

PART 302-11—RELOCATION INCOME TAX (RIT) ALLOWANCE

1. The authority citation for 41 CFR part 302-11 continues to read as follows:

Authority: 5 U.S.C. 5738; 20 U.S.C. 905(a); E.O. 11609, 36 FR 13747, 3 CFR, 1971-1975 Comp., p. 586.

2. Appendixes A, B, C, and D to part 302-11 are amended by adding the following tables at the end of each appendix, respectively:

Appendix A to Part 302-11—Federal Tax Tables For RIT Allowance

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